Presentation
To The
Erie County Legislature
Government Affairs Committee
Honorable Thomas J. Mazur, Chair
June 11, 2013



Regarding a Resolution
Re: Investigating the Careless Release of Confidential
Information by the Department of Social Services

By Richard Tobe, Deputy Erie County Executive

Carol Dankert-Maurer, Commissioner Department of Social Services

DanRizzo

County Record Security Review

Timeline of Events and Related Attachments

June 11, 2013

Tab	Date	Event	Attachment
	April 17, 2009	Bids opened in response to solicitation 290154-002 by Division of Purchase for Paper Recycling for Erie County. The Bid:	See Attachment 1 below.
		-at paragraph A Purpose provides "The Contractor will provide regular and secure methods for waste paper pickup and transport, will provide Certificates of Destruction,"	
		- at paragraph 3.0 requires at least "75% of totes be lockable and tamper free for sensitive or confidential materials" and specifies approximately three hundred 90 gallon totes and 4,000 plastic bins.	
		-at paragraph 6.0 the contractor is required to "ensure that all reasonable care is given to the security and confidential nature of paper generated by the County by not allowing scrutiny of said paper prior to recycling. The contractor is required to make every effort to ensure the paper submitted for recycling is not made public or released into the environment, in whole or in part"	
		Appendix A of the Bid specifies the locations at which totes are to be located. They were to be placed in 15 county buildings at 64 specified locations. Of which 6 building were under the control of DSS with a total of 24 DSS locations specified. The contract was for a three year term ending in April 2012.	
1	April 20, 2009	Division of Purchase entered into Standard Agreement with Metro Waste Paper Recovery US, Inc. (later renamed Cascade Recovery, Inc.) pursuant to the above referenced Bid.	Standard Agreement with Bid 290154 signed by Jeffrey Meyers, General Manager of Metro Waste (later Cascade Recovery) and dated April 20, 2009.
			Note: a fully executed copy of this Standard Agreement containing a signature of a county official could not be located.

2	January 1, 2011	Division of Purchase extended Agreement with Cascade Recovery (formerly Metro Waste) until December 31, 2012. Note: Agreement would have lapsed on April 20, 2012, three years after execution date of April 20, 2009.	Standard Agreement made as of January 1, 2011 but executed by Jeffrey Meyers, General Manager and the County Purchase Director on April 12, 2012, (contract 12- 347-PU).
3	December 20, 2011	Division of Purchase extended Agreement with Cascade for an additional three year period to April 15, 2015. The original agreement, through this extension is still in effect.	Letter from Erie County requesting Cascade extend Bid No. 290155-002 for an additional three years. Signed by then Erie County Purchase Director Bridget Corcoran and by Jeffrey Meyers from Cascade dated December 20, 2011.
	May 2012	County Attorney engages the law firm of Magavern, Magavern & Grimm to assist the Department of Law with reviewing the Erie County Department of Mental Health's ("OMH") HIPPA policies and in preparing an Organized Health Care Arrangement and Data Use Agreement for external data sharing needs of OMH, along with developing privacy and security policy updates. By June of 2012, the County Attorney became aware that there was no single countywide HIPPA Compliance, or Privacy and Security Policies in place, and that such policies varied amongst the various county departments. The County Attorney immediately directed that the Magavern firm assist the Department of Law in developing a countywide HIPPA Policy, and Privacy and Security Policy, by developing a plan to conduct gap analysis and risk assessments of the various departments under the control and direction of the County Executive, in order to develop all stated policies and to ensure compliance with the current state of the law. This process is on-going and expected completion is anticipated by the end of July 2013.	
	February , 2013	DSS Commissioner Carol Dankert is informed, via letter dated January 31, 2013 that arrived on February 6, from Deputy Comptroller-Audit Teresa Fraas, that the Comptroller will audit the eligibility and recertification process for Medicaid and Public Assistance. The letter states that "if the confidential information shared with our office is accurate, Erie County could face serious repercussions." The letter further states that fieldwork will continue through March 8, 2013 but may be adjusted one way or the other.	12

4	February 13, 2013	DSS Commissioner Carol Dankert replies to Fraas letter of January 31, 2013 indicating that she was "taken aback by the suggestion that the Comptroller will permit a six week span of time to pass before Social Services has information to address a potential deficiency" Dankert continued, "We consider it our duty to act quickly to any situation that may be adverse to the interests of the County taxpayers. Please reconsider, and advise me of the allegations that you describe as potentially resulting in serious repercussions, so that we can launch an internal review and take timely action if required."	Letter from DSS Commissioner Dankert to Teresa Fraas Deputy Comptroller, dated February 13, 2013.
	February 14, 2013	DSS and the Comptroller's office hold an audit entrance conference to review the audit scope, objectives and methodology.	
5	March 14, 2013	Comptroller's Office signed confidentiality agreements between DSS and Comptroller's office, as required by DSS, in order for Comptroller's staff to review certain client records and data. In paragraph 5, the Comptroller agreed that documents will be reviewed in an office provided by DSS and that they cannot be copied or removed, as per state directives. In paragraph 7, the Comptroller "agrees to keep any and all Confidential Information received in any form from the County in a secure and confidential manner in the office furnished to the Auditor by DSS."	-Confidentiality and Non-Disclosure Agreement As To An Audit of Temporary Assistance - Confidentiality and Non-Disclosure Agreement As To An Audit of Medicaid Both signed on March 14, 2013.
- 1		Deputy County Executive Richard Tobe advised by Mark Cornell of a call or visit from a county employee expressing concerns about confidential documents in sub-basement of the Rath Building. -Tobe and Rizzo, Deputy Commissioner of DPW, Buildings and Grounds went to the sub-basement. There were a large number of locked and unlocked totes present. There were confidential documents in at least a few of the unlocked totes. Confidential documents retrieved from one of the unlocked totes originated in DSS. -Dankert, Purchase Director Vallie Ferraraccio, and others were called to the sub-basement. -Tobe orders all totes to be immediately moved into secure room in sub-basement. -Tobe confirms totes have been moved when he leaves in early evening.	

	6	April 2,	County Executive Mark Poloncarz briefed on events of prior day.	Memorandum to
		2013	-Poloncarz ordered follow-up investigation and action.	Department Heads from Mark Poloncarz, April 2,
			-Poloncarz sent a memo to all executive departments :	2012 (sic should be 2013).
			1) reminding them of the need to retain records as required by state law,	
	70		2) advising them that any records that are disposed of must be	8
	93		done in such a way as to assure that no confidential information	c c
			is made available to any person not authorized to have access, 3) requiring the use the secure totes and to ask for them if needed,	
			4) advising that if totes are not available at a location, the	
			department is to use another secure method for disposal, and	
			that ordering that "under no circumstances may confidential	
			information be removed from a work site, or from a tote,	
			without the permission of the department head who is	
			responsible for such records." and 5) he order that "Under no circumstances shall confidential	
			records be removed from the care and custody of a department,	
	Liu		or removed from authorized county work sites, without the	
0	tul	ersk	permission of the department head who is responsible for such records.	
Cong		300		
AK		Link	In addition, department heads were directed to conduct an	
N	. Jen	de	assessment and provide a report to the County Executive.	
Cank	ZIN	April 3,	Meeting between County staff and Cascade to review situation,	Certificate of Guaranteed
and	H	20137	gain assurance on proper disposal by Cascade, obtain training	Destruction, from Cascade
4.			manual, and obtain copy of insurance certificate and certificates	Recovery US, Inc. for April
			of destruction. All were subsequently provided; see Certificate of Guaranteed Destruction dated May 1, 2013 that was	2013, dated May 1, 2013.
			(subsequently provided) that covered April 2013.	
	8	April 4,	Comptroller's Office writes to DSS notifying them that the	Letter Teresa Fraas, Deputy
		2013	Comptroller is significantly altering the audit scope by including	Comptroller-Audit to Carol
Y			new scope that will include "The activities associated with the	Dankert, dated April 4,
			tracking scanning, storage and disposal of original	2013.
			documentations." Other letters from the Comptroller's office	
		Following	followed that continued to widen the scope of the audit.	
		Weeks	The following occurred during the subsequent weeks:	100000000000000000000000000000000000000
		W CCNS	It was determined that some floors and departments that should have received locked totes were receiving	9
26		x 1	instead only unlocked totes, or an insufficient number of	
Moro	della	1, J	locked totes;	
1 64	17	- U/L	- It appeared that this had occurred for some time, but it	
		" /	could not be determined when it had commenced;	
			- Locked totes were sent to all floors;	
L		<u>_</u>	- DSS Commissioner reiterated that she only wanted	
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		locked totes on her floor and this policy was implemented;	
		- An inventory was done of all totes, locked and unlocked,	
		and their locations were established on each floor;	
-		 Secure tote pickups were increased from once per week to twice per week; 	
		· · · · · · · · · · · · · · · · · · ·	
1		- A new policy was established, whereby totes can only be	
1		removed from a floor under the supervision of one	
	1	manager and only a few specified workers will now carry	
		out this function. In the past a number of different staff	
		members were authorized to remove full totes;	
		- Research was conducted to determine what other steps	
		might be implemented immediately and if there were	
		longer term solutions that might improve the County's	
		handling of confidential records.	
		- Several Departments were instructed to provide the	
	1	administration with recommendations on next steps,	
1		including a study of alternative methods to deal with	
		confidential documents. Research is still underway on	
9	April 22,	long term alternatives.	
	2013	The Comptroller's Office asks DSS for a meeting to discuss, among other things "recently modified processes and	Letter Teresa Fraas to Carol
	2015	procedures regarding the storage and disposal of activity	Dankert, April 22, 2013.
		procedures regarding the storage and disposal of original documentation".	(44 (5)
	April 26,	During a spot check of totes awaiting secure disposal by	
	2013	Cascade, the administration developed concerns about some	
		totes having too large an opening and a number of totes being	
		filled to the top so that it might be possible to remove	
		documents. Cascade was contacted and they removed totes	
		with the large openings and replaced them with totes with	
		smaller openings. Staff was also advised to only fill totes about	
		2/3 of the way full.	
	May 2,	Meeting between Comptroller's Office and DSS concerning the	
	2013	Comptroller's Medicaid "investigation". Only after questioning	
		by DSS and Timothy Callan, about the new scope letter	
		examining record retention and disposal did the Deputy	
		Comptroller-Audit disclose that the Comptroller's office	
		removed confidential records from the sub-basement. DSS and	
		Callan asked Ms. Fraas why she waited over a month to reveal	
İ		that there was a security concern. The Deputy Comptroller-Audit	
		refused to answer any questions regarding such records, but	
		stated that her office was going to inform the administration	
		about the issue, but then decided not to. Ms. Fraas also stated	
		that she was not aware of any security issue or risk at present.	
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	į	Commissioner Dankert notified Deputy County Executive Tobe of	
		her concerns that the Comptroller's office may have obtained	
		confidential records but could not confirm that this had	

		occurred.	
10	May 8, 2013	As a result of the communication with Commissioner Danker, Tobe wrote to Mychajliw asking if: -his office removed confidential records, -if he still has such records, -If taken but no longer in his possession, to describe what happened to them, and - if he still has records, to return any records in his possession to DSS.	Letter Tobe to Mychajliw, May 8, 2013
	May 10- 14 2013	Decision was made to relocate certain shops in the sub- basement to provide space for a new secure room where locked and unlocked totes could be stored before their collection by Cascade.	
11	May 17, 2013	Letter from Mychajliw to Tobe stating that: -"we feel compelled now to address a serious security issue involving the Department of Social Service's (DSS) improper disposal of highly sensitive documents containing personal information of many Erie County residents." - he had documents from 1,700 DSS cases, -documents were of 10 types, including personal medical information, -the Comptroller concluded that these were "public" documents for reasons stated in his letter, -he included information about state and federal laws, and - advised that one or more disclosures were required. Of the ten categories of records mentioned in the Comptroller's letter, it appears at least one would meet the definition of personal medical information as such term is used in HIPPA. The number of individuals, about whom such personal medical information was obtained by the Comptroller, is not known to the Administration at this time. The letter did not state when the Comptroller obtained the confidential documents, who obtained them, who has since seen them, where they are now located or if they are secure. The letter did not state, but implied that the Comptroller would not return the records as was requested.	Letter Mychajliw to Tobe, May 17, 2013.
12	May 20, 2013	All Executive Departments Heads are directed to survey their department to determine if there were any known disclosures of confidential records from January 1, 2012 to date.	E-mail from Jennifer Hibit, Chief of Staff to all Executive Departments dated May 20,

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established for the use and protection of the key. 13 May 21, Minority Caucus of the County Legislature clocks in a resolution Resolution	op from the five
May 21- 22, 2013 New secure room in the sub-basement was completed and a security camera was added. All totes not on a department floor are to be stored in this room and only a few designated employees will have access to the key. A protocol was established for the use and protection of the key. Minority Caucus of the County Legislature clocks in a resolution calling for an investigation of the "careless release of confidential information by the Department of Social Services." Resolution members Caucus, N	on from the five s who are
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May 22, Tobe conducts previously planned inspection of DSS offices at	<u>▼</u>
, , , , processes presented of bod difficulties.	, LI, LUIJ.
2013 290 Main Street with DPW, Sheriff's Department, and DSS staff.	
da la collection de la	be to Mychajliw,
of May 17 from Comptroller and requesting the immediate May 23, 2	
return of documents Comptroller has now acknowledged as	ائيا .015
being in his possession to:	IN
1) Mitigate harm to county and residents,	NAC
2) Determine if notification to state or federal authorities is	, /
required,	
3) Allow notification to individuals, and	
4) To secure records pending resolution of this matter.	
	1 12 . = 1
Letter will	chajliw to Tobe,
pullato la	ews article,
William I	/lay 27, 2013, page
	inistration knew
Legislature were aware of problems with confidential records in of lax reco	ord security in fall,
the totes as early as October 2012, and is cited as saying that an Mychajliw	says".
unnamed female county social services employee "brought	
their concerns to the administration's attention last year during	
budget hearings before the County Legislature's Health and	
Human Services Committee."	
The Comptroller stated in the article he would <u>not</u> return the	
records to DSS.	
	n Annette Cole,
contained in Buffalo News article of May 27, 2013.	ick, and Marti
Kovach to	Chairperson Betty
It was determined that three social services employees Jean Grant	requesting an
approached various parties in county government in October upgrade fo	r the three DSS
2012 to seek pay raises and reinstatement to positions that had employees	, dated October
been eliminated by the Collins Administration during the 10, 2012.	
development of the 2012 budget.	

The Poloncarz investigation included discussions with executive department and legislative staff who attended the relevant Legislative meetings, including Tim Callan, Brian Bray and Carol Dankert and a review of contemporaneous notes that Tim Callan took during these meetings. Tim Callan also provided notes and e-mails from the fall of 2012 from his meetings and conversations with the three DSS employees.

There was also a discussion with the Chair of the Health and Human Services Committee about the events alleged to have taken place in the fall of 2012. He denied any knowledge about concerns about confidential records ever being mentioned.

It was determined that:

- -No county employee other than senior managers of DSS testified at the Finance and Management/Budget Committee meeting on the DSS 2013 budget. No issues of record security were mentioned at the Budget Hearing,
- -Three employees of the Department of Social Services complained to the Budget Office and to the Legislature about being downgraded when the Collins Administration eliminated the former Program Support Unit in DSS in 2011. These employees submitted a letter to the Legislature clocked in on October 10, 2012. Three DSS staff including the writer of the letter appeared at and at least one testified at the Health and Human Services Committee meeting on October 30, 2012. They complained about being downgraded when the 2012 budget was adopted and they sought to have the 2013 Executive Budget amended to reinstate them to their former titles and thus they were seeking raises. There is no evidence that they mentioned in their oral testimony or in their letter of October 10, 2012 an issue with records protection.
- -Similarly, the three DSS employees submitted another letter to the Legislature dated November 1, 2012, requesting restoration of their former title in the 2013 Budget. The November 1, 2013 letter did not mention records security.
- -It does not appear that an issue with records security was raised at the Legislature's November 19, 2012 public hearing on the 2013 budget. The Administration's notes on who testified at the public hearing do not include any of the three DSS employees.

In addition, the Buffalo News' county reporter attended the public hearing and filed an article on November 20, 2102 that

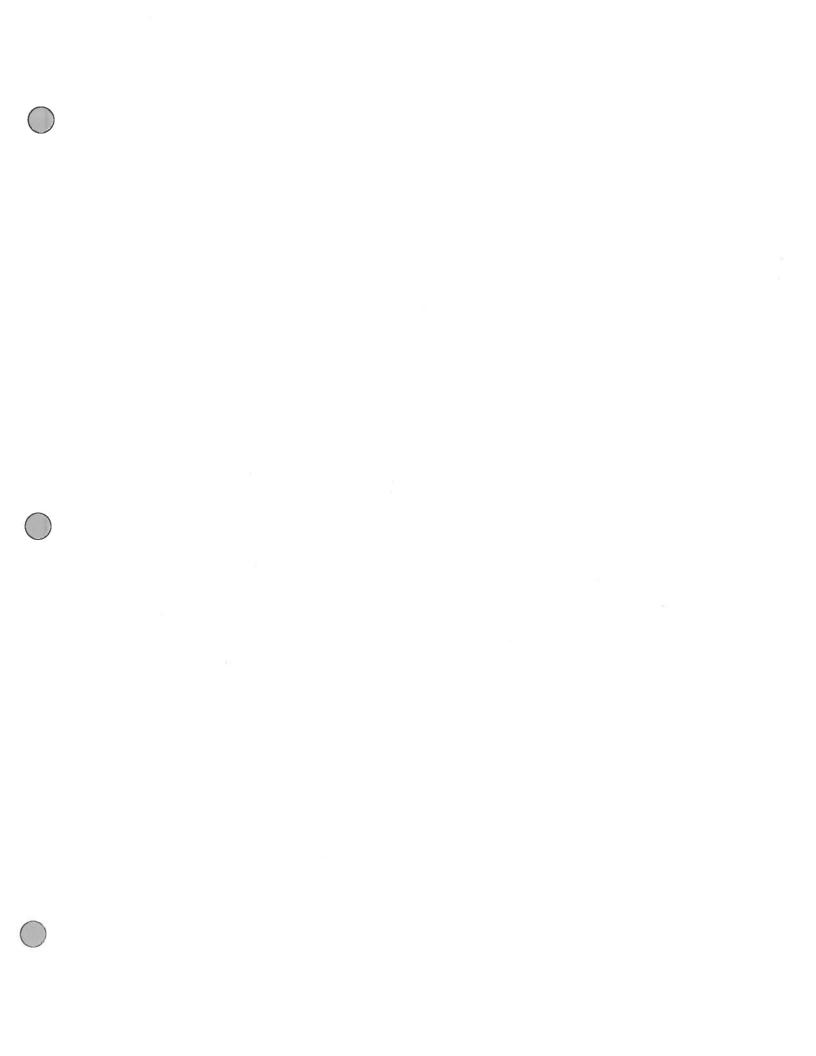
Letter from Annette Cole, Ellen Mosack and Marti Kovach, to Chairperson Betty Jean Grant requesting a meeting with the Fiscal Management Subcommittee (sic) and seeking support for an upgrade for the three DSS employees dated November 1, 2012.

		does not reference any testimony or any issue with record security.	
		-Ms. Cole attended the Legislature's Health and Human Services Committee meeting on December 13, 2012 and she testified and advocated again for upgrades for herself and her colleagues. There is no evidence that she mentioned records protection.	
		There is no evidence available to the Administration to support the Comptroller's claim that a records security issue was brought to the attention of the Administration and/or the Legislature during the 2013 budget process.	
	May 29, 2013	Tobe conducts inspection of DSS offices at 478 Main Street with DPW and DSS staff. An issue was discovered that led to the disciplining of a manager at DSS and additional steps were taken to further secure records.	
18	~ May 30, 2013	All Executive Departments reported that they are not aware of any disclosure of confidential information as a result of the way the totes were handled, other than the disclosure to the Comptroller. Several departments reported incidents, including a mailing error involving a few letters (all of which were retrieved and sent to the correct party), improper access to electronic records by employees (who were disciplined) and a document was filed with Family Court that improperly contained a social security number. The Family Court refused to return the document after it was filed, but indicated the entire file was sealed from public viewing. None of these documents are or contain Personal Medical Information and therefore are not protected by HIPPA, but are none the less confidential records.	
18	May 31, 2013	County Executive notifies U.S. Department of Health and Human Services of facts involving possible disclosure of personal health information as a result of Comptroller obtaining confidential records which he states contained personal medical information.	Letter from Poloncarz by Tobe to Leon Rodriguez, Director, Office of Civil Rights, US Department of Health and Human Services, May 31, 2013.
18	May 31, 2013	County Executive sent memorandum to all Executive Departments directing them to review draft HIPPA compliance materials as prepared by outside counsel to determine applicability of HIPPA law to department, provide feedback on draft implementation documents, and to appoint a departmental privacy officer.	Memorandum from Poloncarz to Executive Department Heads regarding HIPPA Privacy policy, dated May 31, 2013.
20	May 31, 2013	County Executive forwarded above Memorandum to elected department heads offering them assistance with HIPPA	Memorandum from Poloncarz to Elected

		compliance if desired.	Department Heads regarding HIPPA Privacy policy, dated May 31, 2013.
21	June 3, 2013	County Attorney Mike Siragusa directed Charles Krathaus, shift supervisor for building security, to "take all necessary actions to preserve the last six (6) months of video recordings of the Loading Dock Area and the Sub-Basement Area where recycle totes were placed of (sic or) may have been placed."	E-Mail from Mike Siragusa to Charles Krathaus, June 3, 2013.
	June 4, 2012	County Executive conducted a tour of DSS offices at 290 Main Street.	
	June 6, 2013	Commissioner Dankert-Maurer shared May 31 st letter from Tobe to the U.S. Department of Health and Human Services with Kristin Proud in the Governor's office overseeing two state agencies and Judy Arnold from NYSDOH.	
	June 6, 2013	Commissioner Dankert-Maurer conducted a tour of DSS offices at 43 Court Street.	
22	June 7, 2013	DSS Counsel notifies Comptroller Mychajliw that he has violated the Confidentiality and Non-Disclosures Agreements (see March 14, 2013-Tab 5) signed by his office because he has taken possession of Confidential Information from the County and failed to keep "any and all Confidential Information received in any form from the County in a secure and confidential manner in the office space furnished to the Auditor by DSS."	Letter to Comptroller Mychajliw from Thomas Kubiniec, Director, Office of Legal Affairs, DSS, June 7, 2013.
		The Comptroller was informed if all records are not returned to DSS by the close of business on Monday June 10, 2013, the Non-Disclosure Agreements will be considered suspended and all access to confidential DSS information will be denied until the breach is cured.	(5)

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COUNTY OF ERIE CHRIS COLLINS **COUNTY EXECUTIVE**

DIVISION OF PURCHASE

STANDARD AGREEMENT

	This AGREEMENT, made as of the day ofApril, 2009
	by and between Metro Waste Paper Recovery US, Inc.
	of 3241 Walden Ave., Depew, NY 14043
	hereinafter referred to as the Contractor, and the County of Erie, a municipal corporation of the State of New York, hereinafter referred to as the County:
	WHEREAS, in accordance with public open competitive bidding, sealed proposals were received and publicly opened by the County of Erie, Division of Purchase
	on <u>April 17, 2009</u> at <u>2:00 PM</u>
	for: Paper Recycling for Erie County
	WHEREAS, the bid of the Contractor submitted in accordance therewith, the sum
	of 35% to Erie County for Paper Recycling and \$.09/lb. for shredding
	was the highest responsible bid submitted; and
	WHEREAS, a contract is hereby awarded to the Contractor by the County, in accordance with the provisions therein contained; and
	WHEREAS, the Notice to Bidders and Specifications make provisions for entering into a proper and suitable contract in connection therewith;
]	NOW, therefore, the Contractor does hereby for its heirs, executors, administrators and successors agree with

the County of Erie that, the Contractor shall for the consideration mentioned, and in the manner set forth in Accepted Invitation to Bid No. __290154-002_Specifications and Provisions of Law annexed hereto and forming a part of this contract, furnish the equipment and materials and perform the work and services

described in the Accepted Bid for the above sum.

XXXXX	Paid monthly upon presentation of invoices.
	Upon delivery, completion and approval of the work, as per specifications.
lease refer to the Invitation to Bid (I	Page 1) and the Instructions to Bidders which are part of this agreement
N WITNESS THEREOF, the parties bove written.	s hereto have hereunto set their hands and seals the day and year first
OUNTY OF ERIE	Contractor: Metro Waste Paper Recycling US, Inc.
rector of Purchase	Title General Manager
PPROVED AS TO FORM	Title General Manager
Assistant County Attorney County of Erie, New York	2
··	(date)
	Please refer to the Invitation to Bid (IN WITNESS THEREOF, the parties bove written. OUNTY OF ERIE Percetor of Purchase Assistant County Attorney

IMPORTANT

If the certificate holder is an ADDITIONAL INSURED, the policy(les) must be endorsed. A statement on this certificate does not confer rights to the certificate holder in lieu of such endorsement(s).

If SUBROGATION IS WAIVED, subject to the terms and conditions of the policy, certain policies may require an endorsement. A statement on this certificate does not confer rights to the certificate holder in lieu of such endorsement(s).

DISCLAIMER

The Certificate of Insurance on the reverse side of this form does not constitute a contract between the issuing insurer(s), authorized representative or producer, and the certificate holder, nor does it affirmatively or negatively amend, extend or after the coverage afforded by the policies listed thereon.



COUNTY OF ERIE

CHRIS COLLINS COUNTY EXECUTIVE

DIVISION OF PURCHASE

INVITATION TO BID

Bids, as stated below, will be received and publicly opened by the Division of Purchase in accordance with the attached specifications. **FAX** bids are **unacceptable**. Bids must be submitted in a sealed envelope to:

County of Erie Division of Purchase Attention: George Stipanovich, Jr., Buyer 716-858-6336 95 Franklin Street, Room 1254 Buffalo, New York 14202-3967

NOTE: Lower left hand corner of envelope MUST indicate the following:
BID NUMBER: 290154-002
OPENING DATE: APRIL 17, 2009 TIME: 2:00 PM
FOR: PAPER RECYCLING FOR ERIE COUNTY
NAME OF BIDDER: METRO WASTE PAPER RECOVERT US INC
If you are submitting other Invitations to Bid, each bid must be enclosed in a separate envelope.
Following EXHIBITS are attached to and made a part of the bid specifications, and part of any agreement entered into pursuant to this Invitation to Bid:
X EXHIBIT "A" - Assignment of Public Contracts X EXHIBIT "B" - Purchases by Other Local Governments or Special Districts - Construction/Reconstruction Contracts - EXHIBIT "D" - Bid Bond (Formal Bid) N/A EXHIBIT "E" - Bid Bond (Informal Bid) X EXHIBIT "F" - Standard Agreement - Non-Collusive Bidding Certification - X EXHIBIT "G" - Non-Collusive Bidding Certification - X EXHIBIT "H" - MBE/ WBE Commitment - X EXHIBIT "IC" - Insurance (CLASS "A") - EXHIBIT "P" & EXHIBIT "PBI" - Performance Bond
(Rev. 7/95)

County of Erie DIVISION OF PURCHASE

NON-COLLUSIVE BIDDING CERTIFICATION

By submission of this bid, each bidder and each person signing on behalf of any bidder certifies, and in the case of a joint bid each party thereto certifies as to its own organization, under penalty of perjury, that to the best of his knowledge and belief:

- (1) the prices in this bid have been arrived at independently without collusion, consultation, communication, or agreement, for the purpose of restricting competition, as to any matter relating to such prices with any other bidder or any competitor;
- (2) unless otherwise required by law, the prices which have been quoted in this bid have not been knowingly disclosed by the bidder and will not knowingly be disclosed by the bidder prior to opening, directly or indirectly, to any other bidder or to any competitor; and
- (3) no attempt has been made or will be made by the bidder to induce any other person, partnership or corporation to submit or not to submit a bid for the purpose of restricting competition.

NOTICE (Penal Law, Section 210.45)

IT IS A CRIME, PUNISHABLE AS A CLASS A MISDEMEANOR UNDER THE LAWS OF THE STATE OF NEW YORK, FOR A PERSON, IN AND BY A WRITTEN INSTRUMENT, TO KNOWINGLY MAKE A FALSE STATEMENT, OR TO MAKE A STATEMENT WHICH SUCH PERSON DOES NOT BELIEVE TO BE TRUE.

(Rev. 4/1/93) ERIE COUNTY OFFICE BUILDING, 95 FRANKLIN STREET, BUFFALO, NEW YORK 14202 (716) 858-6395

SPECIFICATIONS

A. Purpose

Erie County (the County) requires the services of a qualified paper recycling firm to collect and recycle waste paper and cardboard generated at multiple County office locations. The purpose of the contract is to provide the County offices the means, equipment, and resources to effectively and efficiently recycle waste paper from office operations, to eliminate paper from the regular sanitary waste stream, and to generate revenue from recyclable paper and cardboard waste recovery.

The County intends to contract with a fully-approved and licensed recycling collection firm (herein after referred to as the Contractor), that has all the necessary qualifications, commercial licenses, and approvals to collect and transport recyclables to an appropriate end market. Appropriate end markets do not include incineration or landfills. The Contractor will be responsible for providing and maintaining recycling containers for office paper collection, will provide regular and secure methods for waste paper pickup and transport, will provide data and reports to the County, will provide Certificates of Destruction, will maintain accurate records, will provide an effective method of waste stream measurement, will remit payment for recycle revenues, and will provide technical support to promote program efficiency and effectiveness. There will be no cost incurred by Erie County, other than for shredding of sensitive documentation as defined herein, as a result of implementation of this contract. This contract will be in effect for a three-year term.

B. Project Description

1.0 Locations

The County will require waste paper pickup at multiple government office buildings. Specific locations are listed in "Attachment A" included herein and incorporated as part of this bid specification.

2.0 Target Materials

The materials to be collected may include, but are not limited to: office paper, magazines, catalogs, advertisements, newspaper, glossy color inserts, phone books, undeliverable mail, computer paper, boxboard, manila folders, cardboard, ledger paper, newsletters, envelopes, etc. The County may add or delete materials through a modification of this contract.

3.0 Recyclables Generated

The County has historically generated 30 to 50 tons per month of waste paper recyclable materials from the listed office locations. Erie County does not guarantee any specific number of pounds/cardboard that will be generated on a monthly basis.

C. Scope of Work

1.0 Contact

The contractor is to appoint a primary contact representative responsible for expediting the services provided by this contract and to serve as liaison to the County. The contractor is to provide the name and all pertinent contact information for the primary representative.

PAGE 2B OF 6 PAGES 95 FRANKLIN ST RM 1254 BUFFALO NY 14202

2.0 Equipment

The contractor is to provide and maintain all necessary equipment, facilities, labor, and services necessary for collection, transportation and delivery of contracted recyclables. A list of available equipment to be used in the delivery of contracted services (i.e., vehicles) and a description of facilities, including operating locations, is to be provided as part of the response to this bid.

3.0 Containers

The contractor is to provide adequate, newly washed, 90-gallon totes to all collection locations listed in Attachment A. A sufficient number of totes are to be provided by the contractor to, as a minimum, provide one tote for each floor of each listed building on the attached list. The actual number and location of totes will be determined by mutual agreement between the County and contractor to facilitate the efficient collection of recyclables. The contractor is to maintain cleanliness, appearance, and operability of all totes. The County will require that approximately 75% of the paper-recycling totes be lockable and tamper free for sensitive or confidential materials. These totes must be provided with the same keyed locks. A sufficient number of keys must be provided to the County for use in case of emergency.

The contractor is to provide a sufficient quantity of plastic recycling bins to be used in office areas on each floor for the purpose of collecting paper to be deposited into the totes.

Approximately three hundred 90-gallon totes and four thousand plastic bins will be needed to meet the needs for the service.

4.0 Pick-up

4.1 Schedule

The contractor is required to pick up recyclables on a regular schedule as determined by mutual agreement between the County and the contractor. At a minimum, the contractor will be required to pick up recyclables at each location weekly. At certain locations, storage restrictions and paper volumes may necessitate more than one pickup per week. Pickups must be scheduled during regular business hours (Monday through Friday, 8am to 3pm). The contractor is to develop and submit, subsequent to award, a schedule of days and times for collection at each location. The contractor will be required to provide pickup service regardless of market conditions or demand for materials.

4.2 Location

The County will place filled totes/cardboard bundles at a mutually agreeable pickup location (i.e., the loading dock or front entrance) at each service site. The contractor must contact the designated County personnel assigned at each building location being serviced at the time of pickup. The contractor will be provided access to freight elevators and loading docks to accommodate removal of recyclables.

PAGE 2C OF 6 PAGES 95 FRANKLIN ST RM 1254 BUFFALO NY 14202

4.3 Pickup Receipt

The contractor is to provide the designated County personnel with a receipt at the time of pickup. The receipt must be signed by both the contractor and County designee and must clearly show the number and the weight of each tote picked up. The contractor, as part of the response to this propose a method of weight determination and documentation for payment purposes where on-site weighing is not available.

4.4 Special Pickup

Additional pickups may be required on an infrequent basis due to moving or a special event. The contractor will be notified by the County a minimum of one week in advance when additional or unscheduled pickups are required.

5.0 Records

The contractor is required to keep adequate records of all pickups and materials collected during the duration of this contract. The records must be available for review by the County upon request.

5.1 Reports

The contractor is required to provide reports to the County on a quarterly basis showing date, time, location of pickups, quantity of materials, and payments for recycled materials. In addition, the reports are to identify any problems incurred in the collection of recyclables or information regarding rejected/contaminated materials. The reports are to be sent to Michelle Mazzone at the address listed above.

6.0 Confidentiality

The contractor must ensure that all reasonable care is given to the security and confidential nature of paper generated by the County by not allowing scrutiny of said paper prior to recycling. The contractor is required to make every effort to ensure the paper submitted for recycling is not made public or released into the environment, in whole or in part, as a result of mishandling or non-containment of recycled materials. The contractor shall not use, allow access to, or offer for resale any papers, file record material, or any other form of records contained in the material. The contractor must provide, as part of the point and pickup.

6.1 Shredding

As a bid option, the contractor is to provide a cost on a per pound basis for shredding of sensitive documents. Currently, no paper shredding is included in this contract; however, the contractor will be notified at the time of pickup of any materials deemed sensitive or confidential in nature that require shredding by the contractor. This may include up to 75% of the projected total paper generated by the County. The contractor is required to ensure the paper waste materials, deemed sensitive or confidential in nature, are secure prior to actual shredding. Documentation verifying the shredding of materials designated as sensitive or confidential shall be provided by the contractor in concert with, and in addition to Certificates of Destruction.

7.0 Compliance

The contractor must have in its possession, and provide copies of, all permits, licenses, and approvals to comply with all Federal, State, and local laws and regulations to provide the services specified herein. All documents must be kept current for the duration of the contract.

PAGE 2D OF 6 PAGES 95 FRANKLIN ST RM 1254 BUFFALO NY 14202

8.0 Contamination

When bidding this contract, the contractor should consider the possible cost of contaminant and residual disposal. The County will not be liable for any or all incidental disposal costs incurred as a result of this contract. Any materials deemed unacceptable due to contamination will be documented on the receipt at the time of refusal and will be so noted in the quarterly report.

9.0 Marketing

All materials collected under this contract must be used or sold as recyclable materials to endusers. This material may not be incinerated or landfilled. End users must be identified in this proposal. This information shall remain confidential, presuming that it is submitted under separate cover and is clearly marked "CONFIDENTIAL."

10.0 Payment

The contractor is to provide payment to the County for recyclable materials. In part, the basis for the award will be the percentage to be paid to the County of the published price for recyclable materials as printed in the Official Board Market Yellow Book at the first of each month. All payments are to be made by check payable to "County of Erie, Division of Purchase" and delivered to the Director of Purchase, Erie County Purchase Division, 95 Franklin Street, Buffalo, NY 14202. Payment for recycled materials must be provided by the 15th of the month following pickup of materials. Payment must include a statement showing location, weight, and type of materials received along with a copy of the Official Board Market Yellow Book page showing the published price for each at the beginning of the month in which the pickup was made.

11.0 Bid Response

For consideration of award, a complete response must be submitted. Erie County reserves the right to reject any or all bid responses without cause. A complete bid package must contain the following:

11.1 Price Quotes

For consideration, contractors must provide, as a minimum, a response to the base bid as defined in 11.1a, and provide a quote for the alternative bid request as defined in 11.1b

11.1a Base Bid

The contractor must provide a percentage quote for payment to the County based upon the Official Board Market Yellow Book prices. Percentage for consideration by the County shall include:

- Mixed Office Paper 35 % a. Sorted Office Paper (SOP) 35 % b. Shredded Sorted Office Paper (SSOP) 35 % C. d.
- Cardboard 25 %

office paper.

The contractor must provide, as an option, the cost per pound of shredding of mixed

Paper Shredding \$ • 09 /pound e.

PAGE 2E OF 6 PAGES 95 FRANKLIN ST RM 1254 BUFFALO NY 14202

11.1b Alternative Bid

In recognition of the expenses incurred by the contractor for collection services specified in this contract, in addition to the base bid, an alternative bid may be submitted. In the alternative bid, the contractor may assign a value for their collection services. The contractor may then retain all recycle revenues up to the collection services value stated in the bid.

11.2 Qualifications

e.

The contractor must be a firm with a minimum of three (3) consecutive, current years of doing business in the collection, removal, and recycling of waste office paper and cardboard.

Collection Services Value \$____

11.3 References

The contractor must provide at least three references, including names and contact information, of business or government offices for which such service has been provided in the last twelve (12) months.

11.4 Insurance

The contractor must provide copies of documentation of insurance as specified in this bid solicitation as per the requirements of Erie County Standard Insurance Classification _____.

11.5 Permits

The contractor must provide copies of all permits, licenses, and approvals necessary to provide the services specified herein.

11.6 Subcontractors

The contractor is to identify any and all subcontractors that may be utilized in the performance of the services specified herein. All subcontractors will be responsible for meeting the requirements of this bid solicitation as the primary contractor.

11.7 Recycling Methods, Locations, and Equipment

The contractor is required to submit information on the recycling methods and locations which will be utilized by the contractor in providing this service. The County reserves the right to inspect, at its discretion, the locations and facilities utilized by the contractor. The contractor is also to provide a list of equipment, including transport vehicles, to be used in providing these services.

PAGE 2F OF 6 PAGES 95 FRANKLIN ST RM 1254 BUFFALO NY 14202

11.8 Tote Weighing

The contractor is required to propose a procedure for insuring accurate determination and documentation of the weight of paper received where on-site weighing of individual totes is impossible or impractical.

12.0 Termination

In addition to Paragraph 29, Page 5 of 6, of the Instructions to Bidders, either party may cancel this agreement upon thirty (30) days prior written notification.

County Executive

Contact: 858-8500 95 Franklin St Buffalo, NY 14202 Floors: 16

Legislature

Contact: 858-8898 25 Delaware Avenue Buffalo, NY 14202

Floors: 7

Department of Social Services

Contact Person: 858-7511 95 Franklin St Buffalo, NY 14202 Floors: 1, 2, 3, 4, 7, 8, 11, 12 & Sub-basement

290 Main St Buffalo, NY 14202 Floors: 3, 4, 5, 7, 8, 10

478 Main St. Buffalo, NY 14202 Floors: 1, 2, 3, 4, 5, 6

608 William St/Jesse Nash Buffalo, NY 14206

1500 Broadway/Gajewski Center Buffalo, NY 14212

609 Ridge Rd/STRIDE Office Lackawanna, NY 14218

Department of Public Works Highways and Buildings & Grounds

Contact: 858-8376 95 Franklin St.. Buffalo, NY 14202

Floors: 14, Basement & Sub-basement

Page 2

Erie County Home 11580 Walden Ave Alden, NY 14004 937-5685

Environment & Planning

Contact: 858-6716 95 Franklin St. Buffalo, NY 14202 Floors: 9 & 10

Div. of Sewerage Management

95 Franklin St. Buffalo, NY 14202 Floors: 2, 9,10 Contact: 858-8301

Erie County Health Department

Contact: 858-6976 95 Franklin St Buffalo, NY 14202 Floors: 2, 8, 9

Erie County Public Health Laboratory 462 Grider St Bldg BB Buffalo NY 14215 (Located behind Erie County Medical Center)

Board of Elections

Contact: 858-8772 134 West Eagle Buffalo, NY 14202 Floors: 2 & 3

Erie County Central Library

Contact: 858-7185 1 Lafayette Square Buffalo, NY 14203

Central Police Services

Contact: 858-6365 45 Elm Street Buffalo, NY 14203

Erie County Clerk

Contact: 858-8867 25 Delaware Ave. 92 Franklin St. Buffalo, NY 14202

Floors: 1

Erie County Probation Department

Contact: 858-8205 One Niagara Plaza Buffalo, NY 14202

Veteran's Services

Contact: 858-6363 95 Franklin St. Buffalo, NY 14202 Floors: Rm. 1659

Emergency Services

Contact: 858-6578 95 Franklin St. Buffalo, NY 14202 Floors: Rm. 1351

Stop-DWI

Contact: 858-6848 134 W. Eagle St. Buffalo, NY 14202

Floors: 5

Senior Services

Contact: 858-6046 95 Franklin St. Buffalo, NY 14202 Floors: 13

Contact: 858-6758 95 Franklin St. Buffalo, NY 14202 Floors: Rm. 270

Budget /Finance

Contact: 858-8515 95 Franklin St. Buffalo, NY 14202

Floors: 16

Real Property

Contact: 858-4844 95 Franklin St. Buffalo, NY 14202 Floor 1

<u>Personnel</u>

Contact: 858-8484 95 Franklin St. Buffalo, NY 14202 Floors: Rm. 604a

Information & Support Services

Contact: 858-4940 95 Franklin St. Buffalo, NY 14202

Floors: 15 (Administration)

Contact: 858-6893 95 Franklin St. Buffalo, NY 14202 Floors: 15 (Data Center)

Contact: 858-6387 95 Franklin St. Buffalo, NY 14202

Floors: Sub-Basement (Print Shop)

Contact: 858-6687 95 Franklin St. Buffalo, NY 14202

Floors: 15 (Graphics Copy Center)

Comptroller's Office

Contact: 858-8400 95 Franklin St. Buffalo, NY 14202 Floors: Rm. 1100

Parks, Recreation & Forestry

Contact: 858-8353 95 Franklin St. Buffalo, NY 14202 Floors: Rm. 1359

Division of Purchase

Contact: 858-6315 95 Franklin St. Buffalo, NY 14202 Floors: Rm. 1254

Page 6

Youth Services

Contact: 858-8211 One Niagara Sq Buffalo, NY 14202

Contact: 858-8116 134 W. Eagle St. Buffalo, NY 14202 Floors: Rm. 515

Commission on the Status of Women

Contact: 858-8307 95 Franklin St. Buffalo, NY 14202 Floors: Rm. 1655

Dept. of Mental Health

Contact: 858-8531 95 Franklin St. Buffalo, NY 14202 Floors: Rm. 1237

Erie County Sheriff

Contact: 858-7412 10 Delaware Ave. Buffalo, NY 14202

COMPANY: METRO	RRECOMMENDATION WASTE PAPER RECOVERY US INC
ADDRESS: 384 LEE ROPO RO	CHESTER NY 14606
TELEPHONE NUMBER: (866) 83	9 0800 BID NO.:
 Vendor has made a good faith effor business enterpring 	t to subcontract on this bid for which minority/women's
	ch could be subcontracted for which minority business ed is less than 10% for MBEs and/or 2% WBEs.
A waiver as provided for hy Ede County I a	cal Law, is hereby requested on the grounds that there are minority/women's business enterprises in the market area of this bid.
1. METRO WILL NOT SUB-CONTROL	6
2. ANY PULTION OF THIS BID	
3	8.
4	
(Use addition	10
(Use additional sheets if necessary.) If a partial waiver is granted, the Vendor will make a good faith effort to meet the reduced goal. Usi on the standard of the vendor will make a good faith effort to meet the reduced goal. SIGNATURE OF AUTHORIZED COMPANY PROPERTY COMPANY	
Granted in Whole:	COMPANY REPRESENTATIVE
Granted in Part:	
Comments:	·
DIRECTOR OF E.E.O.	
51140101 OF E.E.O.	DATE

COUNTY OF ERIE STANDARD INSURANCE REQUIREMENTS

Vendor Insurance Classification A: Contracts Involving Construction or Maintenance

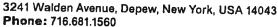
- 1. The contractor shall obtain, at his own cost and expense, the following insurance coverages with insurance companies licensed in the State of New York and shall provide a certificate of insurance as evidence of such coverages on the County of Erie Standard Insurance Certificate.
- A. Comprehensive General Liability
- with a minimum combined single limit of liability for Bodily Injury and Property Damage of \$1,000,000 per and annual aggregate. The coverage shall include:
- Premises and Operations
- Products and Completed Operations
- Independent Contractors
- Contractual Liability (sufficient to cover all liability assumed under contracts with the County of Erie)
- Broad Form Property Damage
- Explosion, Collapse and Underground Hazards (x, c, u)
- B. Automobile Liability
- with a minimum combined single limit of liability for Bodily Injury and Property Damage of \$1,000,000 each occurrence. The coverage shall include Owned, Hired, and Non-Owned Autos (Symbol "1" should be designated for Liability coverage on the Business Auto Policy).
- C. Excess "Umbrella" Liability
- with a minimum limit of \$1,000,000
- D. Worker's Compensation and Employer's Liability
- providing statutory coverage in compliance with the Worker's Compensation Law of the State of New York.
- E. Disability Benefits
- providing statutory coverage in compliance with the New York State Disability Benefits Law.
- 2. Comprehensive General Liability, Automobile Liability and Excess "Umbrella" Liability shall name the County of Erie and any Board, Bureau, Commission or Agency thereof as additional insureds.
- 3. All policies in which the County of Erie is named as an additional insured shall provide that:
- A. The insurance company or companies issuing the policies shall have no recourse against the County of Erie for payment of any premiums or for assessments under any form of policy.
- B. The insurance shall apply separately to each insured (except with respect to the limit of the liability).
- 4. Prior to cancellation, non-renewal or material change of the above policies, at least forty-five (45) days advance written notice shall be given to the County of Erie, Department of Law, 69 Delaware Avenue, Buffalo, N.Y. 14202, and the Agency requesting the certificate.
- 5. All certificates of insurance shall be approved by the Erie County Department of Law prior to the inception of any work.

REV. 12/02

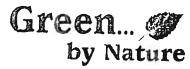


Business References

- 1) Mr. Russell Rutkowski Monroe County, State of NY 585-753-7515
- 2) Mr. Jerry Jenkins Mentholatum Co. 716-677-2500 x 1473



Facsimile: 716.681.1560
Facsimile: 716.681.0902
www.metrowaste.com





ADENDUM - A

Desk-side containers

Metro Waste Paper Recovery US, Inc. can provide any number of desk-side recycling containers to Erie County at a cost per container of \$6.00.

3241 Walden Avenue, Depew, New York, USA 14043

Phone: 716.681.1560 Facsimile: 716.681.0902 www.metrowaste.com



County of Erie DIVISION OF PURCHASE INSTRUCTIONS TO BIDDERS (FORMAL)

- 1. BID SHALL BE SUBMITTED ON THESE COUNTY OF ERIE BID FORMS or bid will not be considered. Bid must be typed or printed in ink. Original autograph signatures in ink are required. Facsimile or rubber stamp signatures will not be accepted. ALL PAGES OF THIS BID DOCUMENT MUST BE RETURNED INTACT.
- 2. LATE PROPOSALS. Any bids received in the Erie County Division of Purchase after the date and time prescribed will not be considered for contract award.
- 3. EMERGENCY CLOSINGS. In the event the closing of certain County facilities and/or operations and/or services due to any flood, fire, fire drill, power failure, uncontrolled weather conditions or other cause beyond the Division of Purchase control, only bids received in the Division of Purchase prior to the date and time or postmarked as of the date prescribed will be considered for contract award.
- 4. ANY CHANGE IN WORDING OR INTERLINEATION BY A BIDDER OF THE INQUIRY AS PUBLISHED BY THE COUNTY OF ERIE shall be reason to reject the proposal of such bidder, or in the event that such change in the Invitation to Bid is not discovered prior to entering into a contract, to void any contract entered into pursuant to such bid.
- 5. THE COUNTY RESERVES THE RIGHT TO REJECT any and all bids, to accept either in whole or in part any one bid or combination of bids, as may be provided in the bid specifications, or to waive any informalities in bids. The County does not obligate itself to accept the lowest or any other proposal.
- 6. AWARD TO THE LOWEST RESPONSIBLE BIDDER. For the purpose of determining which bidder is the lowest qualified responsible bidder, it shall be the lowest three bidders' responsibility, within FIVE DAYS of being so notified by the Division of Purchase, to present information and documentation to the Division of Purchase, to satisfy the County that the bidder possesses sufficient capital resources, skill, judgment and experience to perform the work or deliver the material, as per bid specifications.
- 7. CONTRACT(S) OR PURCHASE ORDER(S) WILL BE AWARDED after due consideration of the suitability of goods and/or services bid to satisfy these specifications, the total cost of such goods and/or services including all cost elements, and the timeliness of the agreed upon delivery date.
- 8. This EXECUTORY CLAUSE shall be a part of any agreement entered into pursuant to this bid:

IT IS UNDERSTOOD BY THE PARTIES THAT THIS AGREEMENT SHALL BE EXECUTORY ONLY TO THE EXTENT OF THE MONIES AVAILABLE TO THE COUNTY OF ERIE AND APPROPRIATED THEREFOR, AND NO LIABILITY ON ACCOUNT THEREOF SHALL BE INCURRED BY THE COUNTY BEYOND THE MONIES AVAILABLE AND APPROPRIATED FOR THE PURPOSE THEREOF.

- 9. FAILURE TO MEET DELIVERY SCHEDULE as per accepted bid may result in legal action by the County of Erie to recover damages.
- 10. PRICES SHALL BE QUOTED F.O.B. DESTINATION AND DELIVERED INSIDE. "Tailgate delivery" will not be accepted unless specified by the County.
- 11. COLLECT TRANSPORTATION CHARGES WILL NOT BE PAID BY THE COUNTY. All freight, cartage, rigging, postage or other transportation charges shall be prepaid and included in the bid. There will be no additional charges for delivery.
- 12. NO TAXES ARE TO BE BILLED TO THE COUNTY. Bids shall not include any Federal, State, or local excise, sales, transportation, or other tax, unless Federal or State law specifically levies such tax on purchases made by a political subdivision. The County of Erie Purchase Order is an exemption certificate. Any applicable taxes from which the County is not exempt shall be listed separately as cost elements, and added into the total net bid.
- 13. THE SUCCESSFUL BIDDER shall comply with all laws, rules, regulations and ordinances of the Federal Government, the State of New York and any other political subdivision of regulatory body which may apply to its performance under this contract. ERIE COUNTY OFFICE BUILDING, 95 FRANKLIN STREET, BUFFALO, NEW YORK 14202 (716) 858-6395

County of Erie DIVISION OF PURCHASE

- 14. GRATUITIES, ILLEGAL OR IMPROPER SCHEMES. The County may terminate this agreement if it is determined that gratuities in the form of entertainment, gifts or otherwise were offered or given by a vendor, his agent or representative to any County official or employee with a view towards securing favorable treatment with respect to the awarding of this bid or the performance of this agreement. The County may also terminate this agreement if it is determined that the successful bidder engaged in any other illegal or improper scheme promotive of favoritism or unfairness incidental to the bidding process or the performance of this agreement. In the event that it is determined that said improper or illegal acts occurred, the County shall be entitled to terminate this agreement and/or exercise any other remedy available to it under existing law.
- 15. INSURANCE shall be procured by the Successful Bidder before commencing work, no later than 14 days after notice of award and maintained without interruption for the duration of the Contract, in the kinds and amounts specified in Exhibit IC, unless otherwise stipulated in these Bid Specifications. IF THE INSURANCE IS NOT PROVIDED IN ACCEPTABLE FORM WITHIN THIS PERIOD OF TIME, THEN THE DIRECTOR OF PURCHASE MAY DECLARE THE VENDOR NONRESPONSIVE AND AWARD THE CONTRACT TO THE NEXT LOW RESPONSIBLE BIDDER.

CERTIFICATES OF INSURANCE shall be furnished by the successful bidder on Erie County Standard Insurance Certificate, Exhibit IC.

- 16. ANY CASH DISCOUNT which is part of bid <u>will be</u> considered as a reduction in the bid prices in determining the award of the bid. Date of invoice must not precede date of delivery. The County policy is to pay all claims in a timely manner within the specified time. However, if for some reason payment is delayed, the County will take the discount when payment is made. The County will not pay any interest charges, nor refund discount amounts taken after the discount period. If this is unsatisfactory, please quote net.
- 17. CHANGES IN THE WORK. The County may, as the need arises, through the Director of Purchase, order changes in the work through additions, deletions, or modifications without invalidating the contract. Compensation, as it may be affected by any change, shall be adjusted by agreement between the contractor and County through the Director of Purchase.
- 18. BID OFFERING MATERIAL OTHER THAN THAT OF SPECIFIED MANUFACTURER OR TRADE NAME will be considered unless stated otherwise. The use of the name of a particular manufacturer, trade name, or brand in describing an item does not restrict a bidder to that manufacturer or specific article. However, the substituted article on which a proposal is submitted must be of such character or quality that it would serve the purpose for which it is to be used equally well as the manufacturer or brand specified. Proposals will be accepted in accordance with specifications on file or approved equal.
- 19. IF MATERIAL OR SERVICES OTHER THAN THOSE SPECIFIED IN THIS BID DOCUMENT ARE OFFERED, the bidder must so state and furnish at the time of bid opening, if so requested, and as part of his bid the following information in duplicate:
- (a) Complete description of the item offered, and detailed explanation of the differences between the item specified and the item offered. If, in the opinion of the Division of Purchase, sufficient detail is not presented <u>as a part of the sealed bid</u> to permit definitive evaluation of any substitute item, the bid will not be considered.
- (b) Descriptive literature of item offered, for evaluation.
- (c) List of installations in Erie County of the item offered.
- (d) List of other installations.
- 20. ANY ADDITIONAL INFORMATION for which bidder desires to add to the bid shall be written on a separate sheet of paper, attached to and submitted with the formal sealed bid, to be read at the formal opening.
- 21. WORKMANSHIP MUST MEET WITH THE APPROVAL OF THE DEPARTMENT HEAD(S) INVOLVED, AND SHALL BE FIRST CLASS in every respect without exception and shall be equal to the best modern practices. Materials furnished are to be new and unused. All materials furnished or work performed are to be guaranteed free from defects. Anything found defective or not meeting specifications, no matter in what stage of completion, may be rejected and shall be made good by the contractor at his own expense.
- 22. CONTRACTOR SHALL CLEAN UP and remove all debris and rubbish resulting from the work and leave the premises broom clean to the approval of the department head.

ERIE COUNTY OFFICE BUILDING, 95 FRANKLIN STREET, BUFFALO, NEW YORK 14202 (716) 858-6395

County of Erie DIVISION OF PURCHASE

- 23. THIS BID IS FIRM AND IRREVOCABLE for a period of 45 days from the date and time of the bid opening. If a contract is not awarded within the 45 day period, a bidder to whom the bid has not been awarded, may withdraw his bid by serving written notice of his intention to do so upon the Division of Purchase. Upon withdrawal of the bid pursuant to this paragraph, the Division of Purchase will forthwith return the bidder's security deposit.
- 24. PRICES CHARGED TO THE COUNTY OF ERIE are to be <u>no higher</u> than those offered to any other governmental or commercial consumer. If a bidder has a New York State or a Federal GSA contract for any of the items covered in this bid or any similar items, he shall so indicate that he has said contract on these bid papers and automatically supply a copy of this contract within five days after notification of award.
- 25. PRICE IS FIRM. The unit prices bid shall remain firm, and any other charges bid shall also remain firm, for delivery of the equipment, material, work, or services described in this bid. No cost increase shall be charged for any reason whatsoever.
- 26. EXTENSION OF PRICE PROTECTION. Any contract entered into pursuant to this bld to supply the County's requirements of goods and/or services for a definite period of time as stated in the attached specifications may be extended for not more than two successive periods of equal length at the same bid price upon the mutual agreement of the successful bidder and the County. All extensions shall be submitted in writing and shall have prior approval by the County of Erie, Director of Purchase.
- 27. IN EXECUTING THIS BID, THE BIDDER AFFIRMS that all of the requirements of the specifications are understood and accepted by the bidder, and that the prices quoted include all required materials and services. The undersigned has checked all of the bid figures, and understands that the County will not be responsible for any errors or omissions on the part of the undersigned in preparing this bld. Mistakes or errors in the estimates, calculations or preparation of the bid shall not be grounds for the withdrawal or correction of the bid or bid security. In case of error in extension of prices in the bid, the unit price will govern.
- 28. ACCOUNTABILITY. The undersigned shall be fully accountable for his or its performance under this bid, or any contract entered into pursuant to this bid, and agrees that he, or its officers, will answer under oath all questions relevant to the performance thereof and to any transaction, act or omission had, done or omitted in connection therewith if called before any Judicial, County or State officer or agency empowered to investigate the contract or his performance.

29. TERMINATION OF CONTRACT:

- a. This agreement may be terminated by either party upon seven (7) days written notice, should the party fail substantially to perform in accordance with its terms, through no fault of the party initiating the termination.
- b. At its option, the County may at any time for any reason terminate this agreement and the Contractor shall immediately cease all work under the agreement upon receipt of written notice of such termination from the County.
- c. In the event of termination for any reason other than the fault of the Contractor, or the nonavailability of funds as provided in the above Executory Clause, the Contractor shall be paid the amount due to date of termination, and all reasonable expenses caused by such termination.
- 30.THE SUCCESSFUL BIDDER TO WHOM THE BID IS AWARDED SHALL INDEMNIFY AND HOLD HARMLESS the County of Erie and its agents and employees from and against all claims, damages, losses or causes of action arising out of or resulting from such vendor's performance pursuant to this bid.
- 31. STATUS AS AN INDEPENDENT CONTRACTOR: The successful Bidder to whom the bid is awarded and the County agree that the Bidder and its officers, employees, agents, contractors, subcontractors and/or consultants are independent contractors and not employees of the County or any department, agency or unit thereof. In accordance with their status as independent contractors, the Bidder covenants and agrees that neither the Bidder nor any of its officers, employees, agents, contractors, subcontractors and/or consultants will hold themselves out as, or claim to be, officers or employees of the County or any department, agency or unit thereof.
- 32. GOVERNED BY NEW YORK LAW: This Agreement shall be construed and enforced in accordance with the laws of the State of New York. In addition, the parties hereby agree that for any cause of action arising out of this Agreement shall be brought in the County of Erie.

ERIE COUNTY OFFICE BUILDING, 95 FRANKLIN STREET, BUFFALO, NEW YORK 14202 (716) 858-6395

County of Erie

To facilitate correct drawing and execution of contract, bidder shall supply full information concerning legal status: FIRM NAME METHO WASTE PAPER PECOVERY US TIME ADDRESS OF PRINCIPAL OFFICE STREET 384 LEE RD CITY_ROLHESTER AREA CODE 585 PHONE 5278110 STATE NT ZIP 1404 Check one: CORPORATION X PARTNERSHIP INDIVIDUAL INDIVIDUAL INCORPORATED UNDER THE LAWS OF THE STATE OF DELIMANTE If foreign corporation, state if authorized to do business in the State of New York: YES ____ NO TRADE NAMES: _____ STREET 3241 WALDEN AVE ADDRESS OF LOCAL OFFICE CITY DEPEN AREA CODE 714 PHONE 68/1540 STATE NY ZIP 14043 NAMES AND ADDRESSES OF PARTNERS:

(Rev. 4/1/93)



County of Erie

CHRIS COLLINS
COUNTY EXECUTIVE

DIVISION OF PURCHASE

ASSIGNMENT OF PUBLIC CONTRACTS

GENERAL MUNICIPAL LAW - Section 109:

- 1. A clause shall be inserted in all specifications of contracts hereafter made or awarded by an officer, board or agency of a political subdivision, or any district therein, prohibiting any contractor, to whom any contract shall be let, granted or awarded, as required by law, from assigning, transferring, conveying, subletting or otherwise disposing of the same, or of his right, title or interest therein, or his power to execute such contract, to any other person or corporation without the previous consent in writing of the officer, board or agency awarding the contract.
- 2. If any contractor, to whom any contract is let, granted, or awarded, as required by law, by any officer, board or agency of a political subdivision, or of any district therein, without the previous written consent specified in subdivision one (1) of this section, assign, transfer, convey, sublet or otherwise dispose of such contract, or his right, title or interest therein, or his power to execute such contract to any other person or corporation, the officer, board or agency which let, made, granted or awarded such contract shall revoke and annul such contract, and the political subdivision or district therein, as the case may be, and such officer, board or agency shall be relieved and discharged from all liability and obligations growing out of such contract to such contractor, and to the person or corporation to which such contract shall have been assigned, transferred, conveyed, sublet or otherwise disposed of, and such contractor, and his assignee, transferee or sublessee shall forfeit and lose all monies, theretofore earned under such contract, except so much as may be required to pay his employees. The provisions of this section shall not hinder, prevent or affect any assignment by any such contractor for the benefit of his creditors made pursuant to the laws of the State.

NO ASSIGNMENT OF ANY AGREEMENT pursuant to this bid shall be made without specific prior approval, in writing, by the Erie County Director of Purchase.

(Rev. 12/01/93)

ERIE COUNTY OFFICE BUILDING, 95 FRANKLIN STREET, BUFFALO, NEW YORK 14202 (716) 858-6395



COUNTY OF ERIE

CHRIS COLLINS COUNTY EXECUTIVE

DIVISION OF PURCHASE

PURCHASES BY OTHER LOCAL GOVERNMENTS OR SPECIAL DISTRICTS

The Eria County Legislature has adopted the following resolution for the purpose of allowing the following-named local governmental or school districts to make purchases through the County bidding procedures.

Under the following conditions, the Director of Purchase may make purchasing services available to the following 88 participants:

- 1. When in the opinion of the Director of Purchase it will not create any burden or hardship upon the County and the anticipated prices will not be adversely affected thereby, the Director is authorized when he deems appropriate and as may be requested by the participants to provide in any particular County bid specification that the participants in Erie County shall have the right to make purchases based upon the bids received by the County.
- 2. The County Purchase Director, within the limits of his time and manpower, shall disseminate relevant contract information to the participants.
- The participants in County contracts will issue purchase orders directly to vendors within the specified contract period referencing the County contract involved and be liable for any payments due on such purchase orders.

Bidders shall take notice that as a condition of the award of a County contract pursuant to these specifications, the successful bidder agrees to accept the award of a similar contract with any of the participants in Erie County if called upon to do so. The County, however, will not be responsible for any debts incurred by participants pursuant to this or any other agreement.

Necessary deviations from the County's specifications in the award of a participant's contract, particularly as such deviations may relate to quantities or delivery point, shall be a matter to be resolved between the successful bidder and participants. All inquiries regarding prospective contracts shall be directed to the attention of:

AKRON CENTRAL SCHOOL DISTRICT, District Clerk, 47 Bloomingdale Ave., Akron, NY 14001 AKRON VILLAGE OF, Clerk-Treasurer, 21 Main St., Akron, NY 14001 ALDEN CENTRAL SCHOOL DISTRICT, District Clerk, 13190 Park St., Alden, NY 14004 ALDEN TOWN OF, Town Clerk, Town Hall, 11901 Broadway, Alden, NY 14004 ALDEN VILLAGE OF, Village Clerk, 13336 Broadway, Alden, NY 14004 AMHERST CENTRAL SCHOOL DISTRICT, Business Manager , 4301 Main St., Amherst, NY 14226 AMHERST TOWN OF, Highway Superintendent, Town Hall, 5583 Main St., Williamsville, NY 14221 AMHERST TOWN OF, Town Supervisor, Town Hall, 5583 Main St., Williamsville, New York 14221 ANGOLA VILLAGE OF, Clerk-Treasurer, 41 Commercial St., Angola, NY 14006 AURORA TOWN OF, Town Clerk, Town Hall, 5 S. Grove St., E. Aurora, NY 14052 BLASDELL VILLAGE OF, Clerk-Treasurer, 121 Miriam St., Blasdell, NY 14219 BOCES, ERIE #1, Clifford N Crooks Svc. Ctr., 355 Harlem Rd. West Seneca NY 14224-1892 BOCES, ERIE CATTARAUGUS #2, Assistant Superintendent, 3340 Baker Rd., Orchard Park, NY 14127 BOSTON TOWN OF, Town Clerk, Town Hall, 8500 Boston State Rd., Boston, NY 14025 BRANT TOWN OF, Town Clerk, Town Hall, Brant North Collins Rd., Brant, NY 14027 BUFFALO BOARD OF EDUCATION, Purchasing Agent, 408 City Hall, Buffalo, NY 14202 BUFFALO CITY OF, Division of Purchasing, 1901 City Hall, Buffalo, NY 14202 BUFFALO SEWER AUTHORITY, General Manager, 1038 City Hall, Buffalo, NY 14202-3378 CHEEKTOWAGA CENTRAL SCHOOL DISTRICT, 3600 Union Rd., Cheektowaga, NY 14225 CHEEKTOWAGA-MARYVALE UNION FREE SCHL DIST., DIST., CLERK, 1050 MARYVALE DR., CHEEK, NY 14225-2386 CHEEKTOWAGA-SLOAN UNION FREE SCHOOL DISTRICT, District Clerk, 166 Haistead Ave., Sloan, NY 14212-2295 CHEEKTOWAGA TOWN OF, Town Hall, Broadway & Union Rds., Cheektowaga, NY 14227 CLARENCE CENTRAL SCHOOL DISTRICT, Business Administrator, 9625 Main St., Clarence, NY 14031-2083 CLARENCE TOWN OF, Town Clerk, 1 Town Place, Clarence, NY 14031 CLEVELAND HILL FIRE DISTRICT NO. 6, Secretary, 440 Cleveland Dr., Cheektowaga, NY 14225

EXHIBIT B PAGE 2

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CLEVELAND HILL U.F.S.D. @ CHEEKTOWAGA, Business Manager, Mapleview Dr., Cheektowaga, NY 14225
      COLDEN TOWN OF, Deputy Town Clerk, Town Hall, S-8812 State Rd., Colden, NY 14033
      COLLINS TOWN OF, Supervisor, Town Hall, P.O. Box 420, Collins, NY 14035
      CONCORD TOWN OF, Town Clerk, Town Hall, Springville, NY 14141-0187
      DEPEW UNION FREE SCHOOL DISTRICT, District Clerk, 591 Terrace Blvd., Depew, NY 14043
      DEPEW VILLAGE OF, Village Clerk, Municipal Bullding, 85 Manitou St., Depew, NY 14043
     EAST AURORA VILLAGE OF, Village Clerk, Village Hall, 571 Main St., East Aurora, NY 14052
     EDEN TOWN OF, Town Clerk, 2795 East Church St., Eden, NY 14057
     EGGERTSVILLE FIRE DISTRICT, Secretary/Treasurer, 1880 Eggert Rd., Eggertsville, NY 14226-2233
     ELLWOOD FIRE DISTRICT #1, Secretary, Town of Tonawanda, 1000 Englewood Ave., Kenmore, NY 14223
     ELMA TOWN OF, Town Clerk, Town Hall, 1600 Bowen Rd., Elma, NY 14059
     ERIE COUNTY WATER AUTHORITY, Central Processing, 3030 Union Rd., Buffalo, NY 14227
     EVANS TOWN OF, Town Clerk, 42 N. Main St., Angola, NY 14006
     FARNHAM VILLAGE OF, Village Clerk-Treasurer, 526 Commercial St., Farnham, NY 14061
    FORKS FIRE DISTRICT #3, Commissioner, Town Cheektowaga, 3330 Broadway, Cheektowaga, NY 14227
    GOWANDA VILLAGE OF, Clerk/Treasurer, 27 East Main St., Gowanda, NY 14070
    GRAND ISLAND CENTRAL SCHOOL DISTRICT, District Clerk, 1100 Ransom Rd, Grand Island, NY 14072
    GRAND ISLAND TOWN OF, Town Clerk, 2255 Baseline Rd., Grand Island, NY 14072
    HAMBURG TOWN OF, Town Clerk, S-6100 S. Park Ave., Hamburg, NY 14075
    HAMBURG VILLAGE OF, Village Clerk/Treasurer, 100 Main St., Hamburg, NY 14075
    HOLLAND FIRE DISTRICT #1, Town of Holland, Holland, NY 14080 HOLLAND TOWN OF, Town Clerk, 47 Pearl St., Holland, NY 14080
    HOPEVALE UNION FREE SCHOOL DISTRICT, District Clerk, 3780 Howard Rd., Hamburg, NY 14075
    IROQUOIS CENTRAL SCHOOL DISTRICT, Gridle Rd., Elma, NY 14059
    KENILWORTH FIRE DISTRICT #2, Commissioner, Tn. Tonawanda, 84 Hawthorne Ave., Buffalo, NY 14223
   KENMORE-TN OF TONAWANDA UNION FREE SCHOOL DISTRICT, district Clerk, 1500 Colvin Blvd., Buffalo, NY 14223
   KENMORE VILLAGE OF, Village Clerk-Treasurer, Municipal Building, Kenmore, NY 14217
   LACKAWANNA CITY OF, City Clerk, Lackawanna City Hall, 714 Ridge Rd., Lackawanna, NY 14218
   LAKE VIEW FIRE DISTRICT, Fire Commissioner, P.O. Box 145, Lake View, NY 14085
   LANCASTER TOWN OF, Town Clerk, 21 Central Avenue, Lancaster, NY 14086
   LANCASTER VILLAGE OF, Clerk-Treasurer, Municipal Building, 5423 Broadway, Lancaster, NY 14086
   MARILLA TOWN OF, Marilla Town Hall, 1740 Two Rod Rd., Marilla, NY 14102
   NEWSTEAD TOWN OF, Town Clerk, Town Hall, P.O. Box 227, Akron, NY 14001
   NIAGARA FRONTIER TRANSPORTATION AUTHORITY, 181 Ellicott St., Buffalo, NY 14205
  NORTH COLLINS TOWN OF, Town Clerk 2015 Spruce St., North Collins, NY 14111
  NORTH COLLINS VILLAGE OF, Village Clerk, 10543 Main St., North Collins, NY 14111
  ORCHARD PARK CENTRAL SCHOOL DIST, Asst. Superintendent Bus. & Support Svcs, 3330 Baker Rd, Orchard Park, NY 14127
  ORCHARD PARK TOWN OF, Town Clerk, Municipal Bidg., 4295 S. Buffalo St., Orchard Park, NY 14127
  ORCHARD PARK VILLAGE OF, Clerk, Municipal Bldg., 4295 S. Buffalo St., Orchard Park, NY 14127
  SARDINIA TOWN OF, Town Clerk, Town Hall, Savage Rd., Sardina, NY 14134
  SHERIDAN PARK FIRE DISTRICT NO. 4, Secretary, 738 Sheridan Dr., Tonawanda, NY 14150
 SLOAN VILLAGE OF, Clerk Treasurer, 425 Reiman St., Sloan, NY 14212
 SNYDER VOL. FIRE DEPT., Fire Commissioner, 4531 Main Street, Snyder, NY 14226
 SOUTH LINE FIRE DISTRICT #10, Fire Commissioner, 1049 S. French Rd., S. Cheektowaga, NY 14227
 SOUTH WALES FIRE DISTRICT #1, Secretary/Treasurer, P.O.Box 94, South Wales, NY 14139
 SPRING BROOK FIRE DISTRICT #1, Secretary, P.O. Box 97, Spring Brook, NY 14140
 SPRINGVILLE VILLAGE OF, Clerk Treasurer, Village Office, 5 W. Main St., Springville, NY 14141
SWEET HOME CENTRAL SCHOOL DISTRICT, Dir. Finance & Plant Svcs. 1901 Sweet Home Rd, Amherst, NY 14228
 TONAWANDA CITY OF, Mayor, 200 Niagara St., Tonawanda, NY 14150
 TONAWANDA CITY OF, Superintendent, 150 Fillmore Avenue, Tonawanda, NY 14150
TONAWANDA CITY SCHOOL DISTRICT, DISTRICT CLERK, 202 BROAD ST., TONAWANDA, NY 14150-2098
 TONAWANDA TOWN OF, Town Clerk, Municipal Building, Kenmore, NY 14217
 U-CREST FIRE DISTRICT #4, Fire Commissioner, 255 Clover Place, Cheektowaga, NY 14225
UNION FREE SCHOOL DISTRICT, Dist. Clerk, Tn. Tonawanda, 1500 Colvin Blvd., Kenmore, NY 14223
WALDEN FIRE DISTRICT #2, 20 Pine Ridge Road, Fire Commissioner, Cheektowaga, NY 14211
WALES TOWN OF, Town Clerk, Big Tree Rd., Wales Center, NY 14169
WEST SENECA CENTRAL SCHOOL DIST, district Treasurer, 1397 Orchard Park Rd., W. Seneca B Y 14224-4098
WEST SENECA FIRE DISTRICT #4, Fire Commissioner, 100 Lein Rd., West Seneca, NY 14224
WEST SENECA FIRE DISTRICT #5, Fire Commissioner, 2801 Seneca St., West Seneca, NY 14224
WEST SENECA TOWN OF, Town Clerk, 1250 Union Road, West Seneca, NY 14224
WILLIAMSVILLE CENTRAL SCHOOL DIST., DIST., CLERK, 105 Casey Rd, PO Box 5000, East Amherst NY 14051 WILLIAMSVILLE VILLAGE OF, 5565 Main St., P.O. Box 1557, Williamsville, NY 14231-1557
WYOMING, COUNTY OF, Office of the Board of Supervisors, 143 N Main St., Warsaw, NY 14569
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County of Erie

COUNTY EXECUTIVE

DIVISION OF PURCHASE

STANDARD AGREEMENT

This AGREEMENT, made as of the day of
by and between
of
hereinafter referred to as the Contractor, and the County of Erie, a municipal corporation of the State of New York, hereinafter referred to as the County:
WHEREAS, in accordance with public open competitive bidding, sealed proposals were received and publicly opened by the County of Erie, Division of Purchase
onat
for:
WHEREAS, the bid of the Contractor submitted in accordance therewith, the sum
of \$Dollars,
was the lowest responsible bid submitted; and
WHEREAS, a contract is hereby awarded to the Contractor by the County, in accordance with the provisions therein contained; and
WHEREAS, the Notice to Bidders and Specifications make provisions for entering into a proper and suitable contract in connection therewith;
NOW, therefore, the Contractor does hereby for its heirs, executors, administrators and successors agree with the County of Erie that, the Contractor shall for the consideration mentioned, and in the manner set forth in Accepted Invitation to Bid No, Specifications and Provisions of Law annexed hereto and forming a part of this contract, furnish the equipment and materials and perform the work and services described in the Accepted Bid for the above sum.

	Paid monthly upon presentation of invoices.
Upon delivery, completion and a	approval of the work, as per specifications.
Please refer to the Invitation to Bid (Pagagreement.	e 1) and the Instructions to Bidders which are part of th
IN WITNESS THEREOF, the parties her year first above written.	eto have hereunto set their hands and seals the day an
COUNTY OF ERIE	Contractor
byDirector of Purchase	by
Director of Purchase	Title
APPROVED AS TO FORM	
Assistant County Attorney County of Erie, New York	
	(date)

(Rev. 4/1/93)



County of Erie

CHRIS COLLINS
COUNTY EXECUTIVE

DIVISION OF PURCHASE

MBE/WBE COMMITMENT

The Erie County Legislature enacted Local Law No. 5 requiring a minority and women-owned business utilization commitment by persons or firms contracting with the County of Erie for supplies, malerials, equipment, and insurance.

SECTION 1.

- A. The supplier of all purchase contracts involving an expenditure of more than \$15,000.00 shall take affirmative action to utilize bona fide minority business enterprises (MBE) and women business enterprises (WBE) on all contracts with the County. Affirmative action shall include, but not limited to:
- Utilizing a source list of MBEs and WBEs; and
- Solicitation of bids from MBEs and WBEs; and
- 3. Providing MBEs and WBEs sufficient time to submit proposals in response to solicitations; and
- 4. Maintaining records showing utilization of MBEs and/or WBEs specific efforts to Identify and utilize these companies; and
- 5. A goal of awarding at least ten percent (10%) of the lotal dollar value of the contract to MBEs and at least two percent (2%) of the total dollar value of the contract to WBEs or, for those contracts governed by federal or state regulations with respect to MBE and/or WBE hiring the prevailing percentage set forth therein, whichever is higher, subject to waiver as provided below.
- B. All bidders must submit, with a bid, a list of all MBEs and WBEs from whom the supplier has solicited bids, or with whom the supplier has signed a binding contractual agreement, or with whom the contractor is presently negotiating an agreement, for the purpose of meeting the MBE and WBE utilization goals provided in subdivision (A) (5) above. A supplier's bid shall not be considered where the supplier fails to submit a list as provided for herein. A supplier's bid shall not be considered where examination of said list of MBEs and WBEs evidences failure by lhe supplier to comply with the affirmative action requirements provided herein, except that the County may, upon written request by the supplier, grant a complete or partial waiver of the provisions of subdivision (A) (5) where the availability of MBEs and/or WBEs in the market area of the contract is less than the ten percent (10%) MBE goal and two percent (2%)
- C. As evidence of compliance with the goals set forth in subdivision (A) (5) above, the supplier shall submit to the Director or Purchasing, at the bid opening, a schedule for MBE and WBE participation listing the MBEs and WBEs with whom the supplier intends to utilize; specifying the agreed upon price to be paid for such goods and identifying in detail the contract item or items to be supplied by each MBE and WBE. A copy of the participating schedule will be forwarded to the Division of E.E.O. from the Division of Purchasing. Contingent upon a contract award, a letter of intent to enter into a purchase agreement, signed by both the supplier and the MBE and WBE (unless a waiver is requested in one of those categories), Indicating the agreed upon price and scope of work, shall be provided.
- D. As evidence of compliance with the goals sel forth in subdivision (A) (5) above, the supplier shall provide to the County Division of E.E.O., copies of all the subcontracts and/or purchase agreements with the MBEs and WBEs within fifteen (15) days of contract award.

E. For the purpose of this section, the term "minority business enterprise" shall mean a business which performs a commercially useful function, at least fifty-one percent (51%) of which is owned by minority group members or, in the case of a publicly-owned business, at least fifty-one percent (51%) of all stock is owned by minority group members. Such ownership shall be certified by the County Division of E.E.O.

For the purposes of this paragraph, "minority group members" are citizens of the United States who are African-American, Hispanic, Asian-American and American-Indian.

F. For the purposes of this section, the term "women-owned business enterprise" shall mean a business which performs a commercially useful function, at least fifty-one percent (51%) of which is owned by a woman or women or, in the case of publicly-owned business, at lest fifty-one percent (51%) of all stock is owned by a woman or women. Such ownership shall be certified by the County Division of E.E.O.

NOTE:

It is the prime vendor's responsibility to obtain MBE/WBE vendors and NOT the County of Erie. However, some vendors may be obtained from:

Director Erie County Division of E.E.O. 95 Franklin Street 6th Floor Buffalo, NY 14202 (716) 858-7542

(1/00)

BI RE	D WILL N EGARDLE	OT BE	CONSI	DERED IF THIS I	FORM IS NO	T SUBMITTE	IIB HTIW C	D AS REQUIRE
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Telephor	ne No.							
IRS#	•							
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Address:							NO	
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v.	MBE Percent (WBE Percent (%) of project bid %) of project bid		% %		
VI.	YOU MUST AT AND DOCUME	TACH COPIES OF R	ELEVANT COR ETURN RECEIP	RESPONDENCE PTS.		
SIGNA	ATURE OF AUTI	HOR ZED REPRESE	NTATIVE	DATE		

(11/01/94)

MBEWBE UTILIZATION REPORT - PART B

FINAL CERTIFICATION OF EXPENDITURES TO MBES/WBES

(To be completed by the prime vendor and submitted to the Erie County Division of E.E.O. when contract is complete)

Erie County reserves the right to require documentation, including, but not limited to, cancelled checks to verify these amounts.

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FINAL A	IT OF CONTRACT (PRIME) IBE PERCENTAGE IBE PERCENTAGE		\$ \$ \$			
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RECEIVED 04-10-'09 12:30 FROM-

Ref. Nº 2012-13-602

CERTIFICATE OF INSURANCE

Aon Reed Stenhouse Inc. 700, rue De La Gauchetière Ouest Bureau 1600 Montréal, Québec H38 0A4 tol. 514-842-5000

All locations and/or operations of the Insured.

Re:

fax: 514-842-3456

Holder **Erie County** c/o Dopt. Of Law 95 Franklin St. Buffalo, NY 14203

insurance as described herein has been arranged on behalf of the insured named herein under the following policy(ies) and as more fully described by the terms, conditions, exclusions and provisions contained in the said policy(ies) and any endorsements attached thereto.

Insured

Cascades USA Inc. and/or Cascades Recovery U.S., Inc.

Coverage

Commercial General Liability	Insurer: Zurich Insurance Company	in access to the second of
Policy #:	8837736	
Effective:	April 1, 2012 Exptry: A	pril 1, 2013
Limits of Liability:	Per occurrence and in the aggregate for a limit of	\$ 5,000,000 \$ 20,000,000
	Products and Completed Operations	\$ 5,000,000
	Personal Advertising Injury	\$ 5,000,000
53 S 93 K 18 16 16 .	Policy may be subject to a general aggregate	and other aggregates where applicable.

Additional Insured

Only with respect to the above and arising out of the Named Insured's operations are the following name(s) added to the policy as Additional insured(s). The policy limits are not increased by the add tion of such Additional insured(s) and remain as stated in the certificate

Erie County with respect to Commercial General Liability.

Cancellation/Termination

The insurer will endeavour to provide 90 days written notice of cancellation/termination to the addressee except that statutory or policy conditions (whichever prevails) will apply for non-payment of premium

This certificate constitutes a statement of the facis as of the date of issuance and are so represented and warranted only to the insured. Other persons relying on this certificate do so at their own risk

ORIGINAL DOCUMENT ON FILE

Aon Reed Stenhouse Inc.

Dated: Issued by:

Tel:

29 March 2012 Miriam Salvatori (514) 840-7048

1 TIVENT

Signature

THE POLICY CONTAINS A CLAUSE THAT MAY LIMIT THE AMOUNT PAYABLE

1 of 402

OR, IN THE CASE OF AUTOMOBILE INSURANCE, THE POLICY CONTAINS A PARTIAL PAYMENT OF LOSS CLAUSE



Ref. Nº 2012-13-603

CERTIFICATE OF INSURANCE

All vehicles owned and/or leased by the insured.

Aon Reed Stenhouse Inc. 700, rue De La Gauchelière Ouest Bureau 1800 Montréal, Québec H38 0A4 lel: 514-842-5000

fax: 514-842-3458

Holder **Eric County** clo Dept. Of Law 95 Franklin St. Buffalo, NY 14203

insurance as described herein has been arranged on behalf of the insured named herein under the following policy(les) and as more fully described by the terms, conditions, exclusions and provisions contained in the said policy(les) and any endorsements attached thereto.

Insured

Cascades USA Inc. and/or Cascades Recovery U.S., Inc.

Coverage	1.6 1.5.	
Automobile Owners Form	Insurer: Zurich Insurance Company	
Policy #:	BAP3373818-09	• • • • • • • • • • • • • • • • • • • •
Effective:	April 1, 2012 Explry: April 1, 2013	•• (0)•••••(•)
Limits of Liability:	Automobile Llability - Bodily Injury (Including Personal Injury and Deeth \$1,000,000 USD Non-Owned and Hired Automobile Llability)	*******
Deductible:	Physical Damage Deductibles	10000 10000
	Private Passenger \$ 1,000 comprehensive and colli	sion
	Trucks \$ 3,000 comprehensive and colli	sion

Additional Insured

Only with respect to the above and arising out of the Named insured's operations are the following name(s) added to the policy as Additional insured(s). The policy limits are not increased by the addition of such Additional insured(s) and remain as stated in the certificate.

Erie County with respect to Automobile Liability

Cancellation / Termination

The insurer will endeavour to provide 90 days written notice of cancellation/termination to the addressee except that statutory or policy conditions (whichever prevails) will apply for non-payment of premium.

This certificate constitutes a statement of the facts as of the date of issuance and are so represented and warranted only to the insured. Other persons relying on this certificate do so at their own risk.

ORIGINAL DOCUMENT ON FILE

Aon Reed Stenhouse Inc.

Dated:

29 March 2012

issued by:

Miriam Salvatori

Tel:

(514) 840-7048

Signature

THE POLICY CONTAINS A CLAUSE THAT MAY LIMIT THE AMOUNT PAYABLE OR, IN THE CASE OF AUTOMOBILE INSURANCE, THE POLICY CONTAINS A PARTIAL PAYMENT OF LOSS CLAUSE



STATE OF NEW YORK WORKERS' COMPENSATION BOARD

CERTIFICATE OF NYS WORKERS' COMPENSATION INSURANCE COVERAGE

1a. Legal Name & Address of Insured (Use street address only) Cascades Recovery U.S. Inc. 384 Lee Road Rochester, NY 14606 Work Location of Insured (Only required if coverage is specifically limited to certain locations in New York State, i.e., a Wrap-Up Policy)	1b. Business Telephone Number of Insured 585-295-4140 1c. NYS Unemployment Insurance Employer Registration Number of Insured 44-31912 1d. Federal Employer Identification Number of Insured or Social Security Number 16-1560164
2. Name and Address of the Entity Requesting Proof of Coverage (Entity Being Listed as the Certificate Holder) County of Erie c/o Department of Law 95 Franklin Street, Room 1254 Buffalo, NY 14202 ORIGINAL DOCUMENT ON FILE APR 1 9 2012 IN LAW This certifies that the insurance carrier indicated above in box "3" in compensation under the New York State Bleed and Compensation under the New York State Bleed an	3a. Name of Insurance Carrier Zurich American Insurance Co. 3b. Policy Number of entity listed in box "1a" WC 4279847-04 3c. Policy effective period 03/31/2012 to 03/31/2013 3d. The Proprietor, Partners or Executive Officers are X included. (Only check box if all partners/officers included) [] all excluded or certain partners/officers excluded.

This certifies that the insurance carrier indicated above in box "3" insures the business referenced above in box "1a" for workers' compensation under the New York State Workers' Compensation Law. (To use this form, New York (NY) must be listed under Item 3A on the INFORMATION PAGE of the workers' compensation insurance policy). The Insurance Carrier or its licensed agent will send this Certificate of Insurance to the entity listed above as the certificate holder in box "2".

The Insurance Carrier will also notify the above certificate holder within 10 days IF a policy is canceled due to nonpayment of premiums or within 30 days IF there are reasons other than nonpayment of premiums that cancel the policy or eliminate the insured from the coverage indicated on this Certificate. (These notices may be sent by regular mail.) Otherwise, this Certificate is valid for one year after this form is approved by the insurance carrier or its licensed agent, or until the policy expiration date listed in box "3c", whichever is

Please Note: Upon the cancellation of the workers' compensation policy indicated on this form, if the business continues to be named on a permit, license or contract issued by a certificate holder, the business must provide that certificate holder with a new Certificate of Workers' Compensation Coverage or other authorized proof that the business is complying with the mandatory coverage requirements of the New York State Workers' Compensation Law.

Under penalty of perjury, I certify that I am an authorized representative or licensed agent of the insurance carrier referenced above and that the named insured has the coverage as depicted on this form.

Approved by:	Kelly Cada	
Approved hou	(Print name of authorized representative or licensed agent o	f insurance carrier)
Approved by:	/S:	04-13-12
	(Signature)	(Date)
Title:	Vice President, Enterprise Support Specialist	
Telephone Number of authoriz	zed representative or licensed agent of insurance carrier:	312.496.2400
Please Note: Only insurance	carriers and their licensed agents are authorized to iss	ue Form C-105 2 Insurance bushess

Please Note: Only insurance carriers and their licensed agents are authorized to issue Form C-105.2. Insurance brokers are NOT authorized to issue it.

C-105.2 (9-07)

(4) T T



County of Erie CHRIS COLLINS COUNTY EXECUTIVE

DIVISION OF PURCHASE

STANDARD AGREEMENT

This AGREEMENT, made as of the 1st day of January, 2011
by and between <u>Cascades Recovery</u> , <u>Inc.(formerly Metro Waste Paper Recovery US, Inc.)</u>
of 3241 Walden Ave., Depew, NY 14043
hereinafter referred to as the Contractor, and the County of Erie, a municipal corporation of the State of New York, hereinafter referred to as the County:
WHEREAS, in accordance with public open competitive bidding, sealed proposals were received and publicly opened by the County of Erie, Division of Purchase
On: April 17, 2009 at 2:00pm
for: Paper recycling for Erie County
WHEREAS, the bid of the Contractor submitted in accordance therewith, the sum
of 35% to Erie County for Paper Recycling and \$.09/lb. for shredding,
was the highest responsible bid submitted; and
WHEREAS, a contract was awarded to the Contractor by the County, in accordance with the provisions therein contained; and
WHEREAS, the Notice to Bidders and Specifications make provisions for entering into a

NOW, therefore, the Contractor does hereby for its heirs, executors, administrators and successors agree with the County of Erie that, the Contractor shall for the consideration mentioned, and in the manner set forth in Accepted Invitation to Bid No. 290154-002, Specifications and Provisions of Law annexed hereto and forming a part of this contract, furnish the equipment and materials and perform the work and services described in the Accepted Bid for the above sum, for a period through December 31, 2012 under the same prices, terms and conditions as the original statement, which is attached hereto and made a part hereof.

·	
XXX	Paid monthly upon presentation of invoices.
Upon delivery, completion a	and approval of the work, as per specifications.
Please refer to the Invitation to Bid (Pagpart of this agreement.	ge 1) and the Instructions to Bidders which are
IN WITNESS THEREOF, the parties he day and year first above written.	ereto have hereunto set their hands and seals the
by / A W Director of Purchase	Contractor Cascades Recovery, Inc by African Manager US UPS
APPROVED AS TO FORM	a. I
MAN	
Assistant County Attorney County of Erie, New York	
4/19/12	(date)
Document No : 12 347- Pu	



CHRIS COLLINS

COUNTY EXECUTIVE

December 20, 2011

Cascades Recovery U.S., Inc. (formerly Metro Waste Paper Recovery U.S., Inc.) ATTN: Mark Johnson 3241 Walden Avenue Depew, NY 14043

Reference: Bid No. 290154 -002 "Paper Recycling for Erie County"

Dear Mr. Johnson,

Eric County Division of Purchase would like to extend this bid for an additional three year period through April 12, 2015, under the same pricing, terms and conditions as the original agreement. A copy of your bid is enclosed for your records.

Extension is provided for by Paragraph 26, Page 5 of 6, of the bid specifications. This offer is for your immediate consideration and acceptance. Please indicate below whether you agree to extend or do not wish to extend, and return all copies of this letter to my attention

After execution by the County a fully signed copy of this letter will be returned to you for your files.

Yes, I wish to extend my bid for the period above.

____ No, I do not wish to extend my bid.

Contractors

By:

Title: 12/20

Sincerely

Charles Saxe

Buyer

County of Erie

Bridget A. Corcoran

Director of Purchase

CS Enclosure . ¥



MARK C. POLONCARZ

COUNTY EXECUTIVE

February 13, 2013

Teresa Fraas, Deputy Comptroller Erie County Comptroller's Office 95 Franklin Street, 11th Floor Buffalo, NY 14202

Dear Ms. Fraas:

Your letter tendered to us on February 6th (dated January 31) includes the following statement: "If the confidential information shared with our office is accurate, Erie County could face serious repercussions." Therefore on February 7th, we asked for additional details about the information received by your office. However, your response dated February 11, 2013, includes no information pursuant to my request.

It now appears that your audit team will not be in a position to inform the Department of your concerns for a full six weeks after the issue was first shared with your office. Your February 11th letter indicates that your office expects "that fieldwork will continue through March 8, 2013 but this may have to be adjusted one way or the other depending on the number of files selected for review and/or any unforeseen circumstances."

We are taken aback by the suggestion that the Comptroller will permit a six week span of time to pass before Social Services has the information to address a potential deficiency in our processes or procedures. It seems a disservice to the County taxpayers to compel Social Services to wait over a month to take appropriate corrective action. We are certain that is contrary to the goal of the Whistleblower Hotline initiated by County Executive Mark Poloncarz to ensure that the County investigates waste, fraud and abuse of county resources.

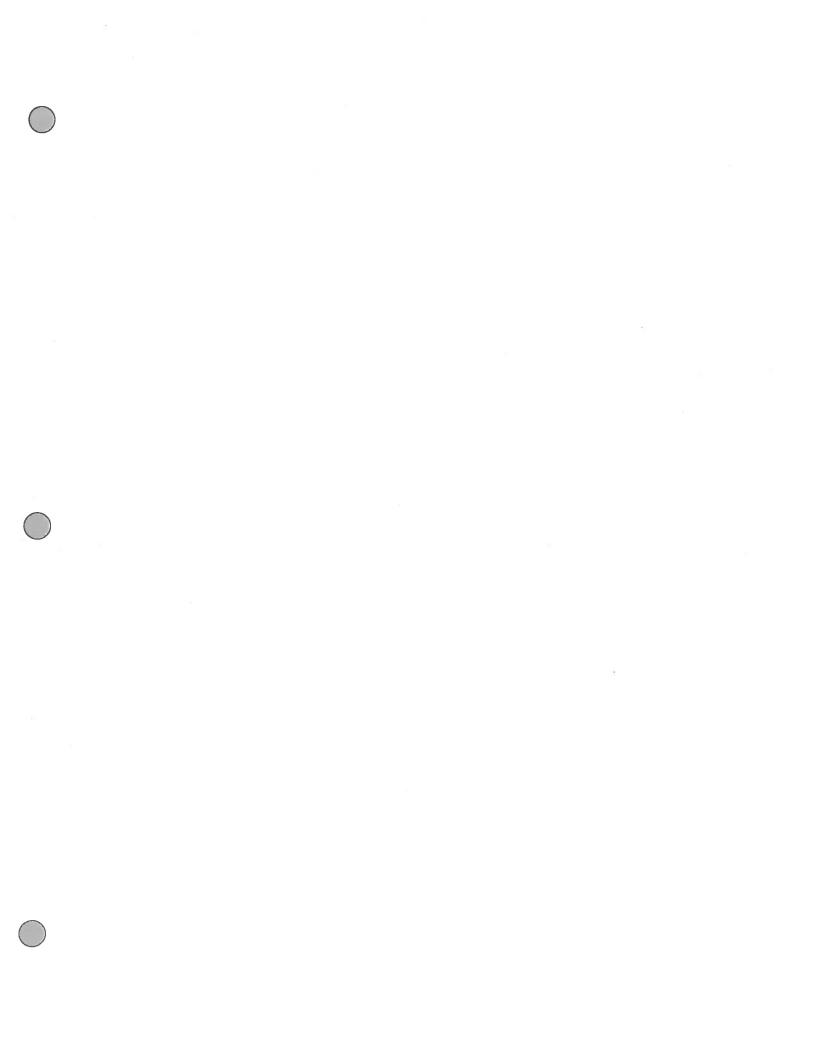
We consider it our duty to act quickly on any situation that may be adverse to the interests of the County taxpayers. Please reconsider, and advise me of the allegations that you describe as potentially resulting in serious repercussions, so that we can launch an internal review and take timely appropriate action if required.

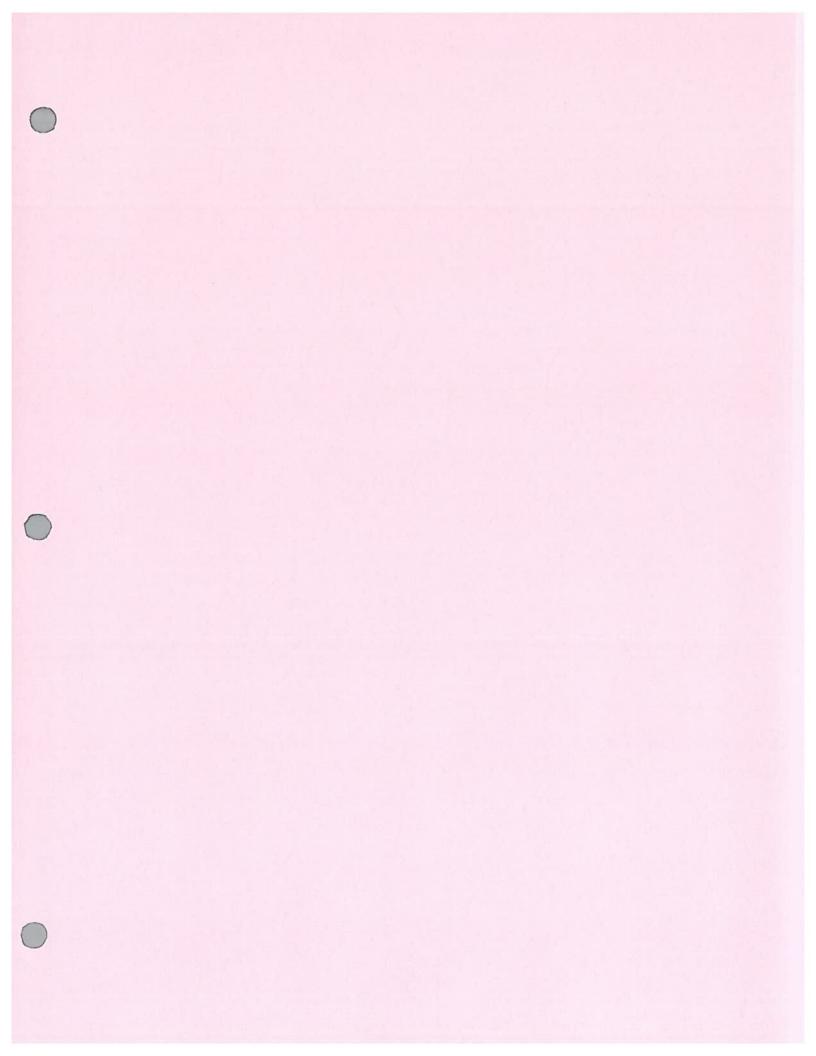
Thank you in advance for your anticipated cooperation.

Sincerely,

Carol Dankert, Commissioner

Erie County Department of Social Services





CONFIDENTIALITY AND NON-DISCLOSURE AGREEMENT TO AN AUDIT OF MEDICAID 13 MAR 14 AH 11: 32

This Agreement, effective on March 14, 2013, is by and between:

The County of Erie Department of Social Services, a department of a municipal corporation of the State of New York, having an office and place of business at 95 Franklin Street, 9th floor, Buffalo, New York 14202 (hereinafter referred to as the "DSS"), and

The Erie County Comptroller Division of Audit & Control (herein referred to as "Auditor") having an office and place of business at 95 Franklin Street, 11th floor, Buffalo, New York 14202.

WHEREAS, the Auditor is proceeding with an independent audit of Medicaid pursuant to County Charter Sec. 18 as set forth in an Engagement Letter tendered to DSS on February 6, 2013 and filed with the Erie County Legislature on February 6, 2013; a Supplement to the Engagement Letter tendered to DSS on February 11, 2013; and

WHEREAS the Entrance Conference took place on February 14, 2013; and

WHEREAS, in connection with the Audit, the Auditor will review certain confidential information from the County's records with respect to Medicaid payments, to look at the processes and testing transactions as they relate to the eligibility requirements within the Medicaid Unit; specifically to 1) determine that if all persons that have been deemed eligible for Medicaid benefits have met the eligibility requirements as prescribed by state or federal regulation; 2) to document the process flow of the transactions from application intake to eligibility determination, and subsequent recertification; 3) that the initial work will require Audit to perform walk-throughs which will require a discussion with DSS personnel involved in those transactions to sit down with the Auditor's team and help to draft a flowchart of that flow of transactions; 4) in addition, the Auditor will identify the internal controls that are present, test those controls to ensure that they're working as intended and identify controls that are not present; 5) as to the controls that are not present, the Auditor will identify a particular risk associated with that absence and then test to either confirm or deny that that risk is minimal or that the risk is more than the Auditor is willing to accept; and

WHEREAS, in connection with the Audit, once the walk-through and assessment of internal control is completed, the Auditor will assess the information and develop a plan; that this process contemplates an on-going dialogue between the Auditor and the Commissioner of DSS; and that the Auditor will issue a further supplement to its Entrance Letter to outline the objectives, scope and methodology for the Audit as to Medicaid, which will be tendered to DSS and filed with the Erie County Legislature, and

WHEREAS, on February 14, 2013, DSS provided: 1) a departmental organizational chart; 2) relevant job descriptions; 3) working hours: 8:30 a.m. – 5 p.m.; 4) identification of the key DSS person for Medicaid, Frank DeCarlo, Assistant Commissioner; 5) the time limit manual containing work codes for Temporary Assistance regarding tracking and the use of TA funds

under the Work Opportunity Act; 6) the source book for Public Assistance which outlines the eligibility process for TA applicants and recipients; 7) an ITAP manual which is a training manual for training TA examiners and used as a reference; 8) a TA and Medicaid desk guides that developed to help guide DSS staff at their desks; 9) Category of Assistance, which explains the different eligibility categories; 10) the standardized application used for TA, SNAP benefits and Medicaid; 11) an Access New York insurance application, used only for Medicaid applications; 12) a Medicaid assistant guide which contains processing for Medicaid applications; 13) the New Worker Training Guide, consisting of two volumes; 14) various web links.

WHEREAS, in order to comply with federal and state statute and regulation, DSS requires that such information accessed by or disclosed to the Auditor be kept confidential and that redisclosure of information is prohibited except when specifically permitted in this Agreement and as permitted by state and federal laws and regulations; and

WHEREAS, the parties intend to protect the privacy and security of Protected Health Information (PHI) accessed or disclosed between the parties in compliance with the Health Insurance Portability and Accountability Act of 1996 (HIPAA), and regulations promulgated thereunder (45 CFR Parts 160-164) by the U.S. Department of Health and Human Services, and with the requirements of Subtitle D, the Health Information Technology for Economic and Clinical Health Act, which is Title XIII of the American Recovery & Reinvestment Act of 2009, 42 U.S.C. § 17921-17954 ("HITECH"), New York State Social Services Law Secs. 367(b) and 369(4), and other applicable federal and state laws.

NOW, THEREFORE, in consideration of the terms and conditions herein contained, the parties agree as follows:

- 1. In connection with the Audit of Medicaid, DSS will disclose to the Auditor certain of its confidential and/or proprietary information (hereinafter the "Confidential Information.") The term Confidential Information shall include all data, information, materials, medical records (including, but not limited to, claim eligibility, submission, request for payment, provider history and patient history), technology, computer programs specifications, manuals, plans, software, policies and procedures, and any other information disclosed in any form or media or any information not in the public domain disclosed to the Auditor by DSS. The term Confidential Information specifically includes PHI as this term is defined by the HIPAA Privacy Rule.
- 2. The Auditor covenants and agrees to hold the Confidential Information in trust and confidence and agrees that it shall only be used for purposes of auditing the Medicaid unit and shall not be used for any other purpose. The Auditor shall disclose the Confidential Information only to its staff acting on behalf of the Auditor, who: (1) need to access, use or disclose the Confidential Information in order to perform his or her duties and responsibilities in the context of this Audit and (2) have signed this confidentiality agreement with the County. The Auditor will not disclose, publish, or otherwise reveal any of the customer Confidential Information received from the County to any other party whatsoever, except to the New York State Office of Medicaid Inspector General (OMIG) or other appropriate State or federal agencies as required. Except as specifically permitted in this Agreement, the Auditor must request and receive written

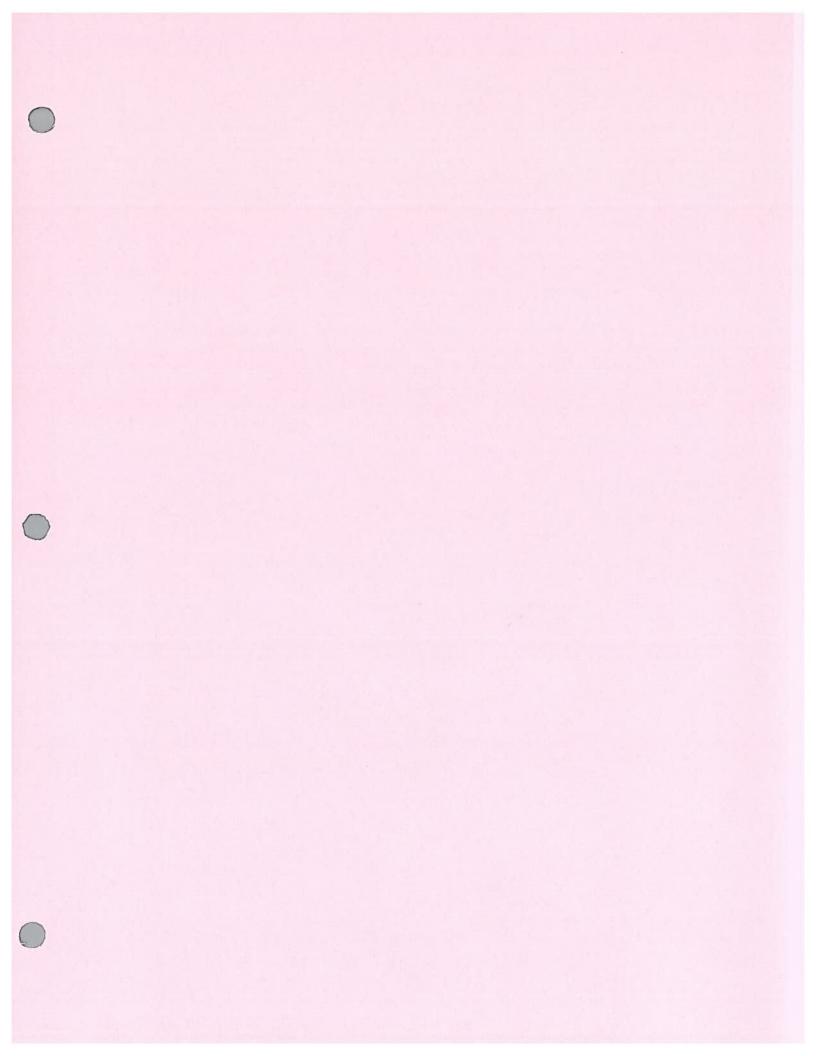
authorization of DSS prior to disclosing, publishing or otherwise revealing Confidential Information to any other entity. The Auditor will take reasonable steps to ensure that appropriate methods are used to ensure the security of Confidential Information disclosed to OMIG and any other third parties.

- 3. The Auditor acknowledges that all staff members have read and understand policies and procedures related to Confidential Information, and participated in HIPAA training concerning the protection of Confidential Information. The Auditor will abide by County of Erie policies and procedures and will abide by all applicable laws and regulations pertaining to the protection of Confidential Information.
- 4. It is understood that DSS will tender Confidential Information to the Auditor in hard-copy form, redacted in accordance with the policy stated by the NYS Department of Health.
- 5. The Auditor agrees that there will be no photocopying or reproducing of confidential information furnished in tangible form. The Auditor agrees that all files will be reviewed in the office space furnished to the Auditor by DSS and agrees that all files are not to be removed from that office space. Both parties agree that these safeguards are intended to prevent the confidential information from being reproduced or released to the public in any way.
- 6. The obligations set forth in this Agreement shall be effective and continuing for the duration of the Audit. Moreover, the obligation to safeguard and protect Confidential Information shall survive the termination of the Audit, regardless of the reason for such termination.
- 7. Nothing contained herein shall be construed as granting or conferring any rights by license or otherwise to the Auditor in any Confidential Information. The Auditor agrees to keep any and all Confidential Information received in any form from the County in a secure and confidential manner in the office space furnished to the Auditor by DSS.
- 8. It is agreed that in the event DSS determines that there has been a material breach by the Auditor or one of its staff, then DSS shall have the right to immediately terminate this Agreement upon written notice to the Auditor. If DSS does not terminate the Agreement, the Auditor shall take reasonable steps to cure the breach. If the Auditor's efforts to cure the breach are unsuccessful, then DSS, in addition to any other right or remedy it might have, may terminate this Agreement and/or the Engagement. The Auditor acknowledges that if there is a breach of this Agreement, then DSS, in addition to terminating this Agreement and taking any other actions available to it, may obtain a court injunction to stop the breach. The parties agree and consent to jurisdiction in New York State Supreme Court, Erie County Commercial Part, for such disputes.
- 9. The parties agree that the waiver by either party of a breach of this Agreement does not constitute a waiver of any prior or subsequent breach.
- 10. The Auditor further agrees that if any person or entity requests, subpoenas, or otherwise attempts to obtain Confidential Information or other material relating to DSS, then the Auditor will immediately notify DSS and provide DSS an opportunity to seek a protective order or other

appropriate remedy. Upon receipt of a subpoena or other request for Confidential-Information covered by this Agreement, the Auditor agrees to send written notice immediately to Michael Siragusa, Erie County Attorney, 95 Franklin Street, Room 1634, Buffalo, New York 14202.

IN WITNESS WHEREOF, the parties have caused this Agreement to be executed.

Thomas Kubiniec Director of Legal Affairs Department of Social Services	3/14/13 Date
Teresa Fraas Deputy Comptroller for Audit & Control	3/14/13 Date
David Kinda Senior Auditor Office of the Comptroller	4 26 13 Date
Frank Belliotti Staff Auditor Office of the Comptroller	3/14/13 Date
Kim Kajdasz Staff Auditor Office of the Comptroller	3/4/3 Daté
Ruby Jain Accountant-Auditor Office of the Comptroller	3/14/13 Date
Approved As to Form: Michelle Parker First Assistant County Attorney Document No. 13-223-CO	Date .



CONFIDENTIALITY AND NON-DISCLOSURE AGREEMENT AS TO AN AUDIT OF TEMPORARY ASSISTANCE ARE 14 AM 11: 32

This Agreement, effective on March 14, 2013, is by and between:

The County of Erie Department of Social Services, a department of a municipal corporation of the State of New York, having an office and place of business at 95 Franklin Street, 9th floor, Buffalo, New York 14202 (hereinafter referred to as the "DSS"), and

The Erie County Comptroller Division of Audit & Control (herein referred to as "Auditor") having an office and place of business at 95 Franklin Street, 11th floor, Buffalo, New York 14202.

WHEREAS, the Auditor is proceeding with an independent audit of Temporary Assistance ("TA") pursuant to County Charter Sec. 18 as set forth in an Engagement Letter tendered to DSS on February 6, 2013 and filed with the Eric County Legislature on February 6, 2013; a Supplement to the Engagement Letter tendered to DSS on February 11, 2013; and

WHEREAS the Entrance Conference took place on February 14, 2013, at which time it was identified that the Audit would also cover issues related to Temporary Assistance payments Farsachers which was not identified in the Entrance Letter nor the supplement to same dated February 11, 2013; and

WHEREAS, in connection with the Audit, the Auditor will review certain confidential information from the County's records with respect to Temporary Assistance payments, to look at the processes and testing transactions as they relate to the eligibility requirements within the Temporary Assistance Unit; specifically to 1) determine that if all persons that have been deemed eligible for Temporary Assistance benefits have met the eligibility requirements as prescribed by state or federal regulation; 2) to document the process flow of the transactions from application intake to eligibility determination, and subsequent recertification; 3) that the initial work will require Audit to perform walk-throughs which will require a discussion with DSS personnel involved in those transactions to sit down with the Auditor's team and help to draft a flowchart of that flow of transactions; 4) in addition, the Auditor will identify the internal controls that are present, test those controls to ensure that they're working as intended and identify controls that are not present; 5) as to the controls that are not present, the Auditor will identify a particular risk associated with that absence and then test to either confirm or deny that that risk is minimal or that the risk is more than the Auditor is willing to accept; and

WHEREAS, in connection with the Audit, once the walk-through and assessment of internal control is completed, the Auditor will assess the information and develop a plan; that this process contemplates an on-going dialogue between the Auditor and the Commissioner of DSS; and that the Auditor will issue a further supplement to its Entrance Letter to outline the objectives, scope and methodology for the Audit as to Temporary Assistance, which will be tendered to DSS and filed with the Erie County Legislature, and

WHEREAS, on February 14, 2013, DSS provided: 1) a departmental organizational chart; 2)

relevant job descriptions; 3) working hours: 8:30 a.m. – 5 p.m.; 4) identification of the key DSS person for Temporary Assistance, Karen Rybicki, the Assistant Deputy Commissioner; 5) the time limit manual containing work codes for Temporary Assistance regarding tracking and the use of TA funds under the Work Opportunity Act; 6) the source book for Public Assistance which outlines the eligibility process for TA applicants and recipients; 7) an ITAP manual which is a training manual for training TA examiners and used as a reference; 8) a TA and Medicaid desk guides that developed to help guide DSS staff at their desks; 9) Category of Assistance, which explains the different eligibility categories; 10) the standardized application used for TA, SNAP benefits and Medicaid; 11) an Access New York insurance application, used only for Medicaid applications; 12) a Medicaid assistant guide which contains processing for Medicaid applications; 13) the New Worker Training Guide, consisting of two volumes; 14) various web links.

WHEREAS, in order to comply with federal and state statute and regulation, DSS requires that such information accessed by or disclosed to the Auditor be kept confidential and that redisclosure of information is prohibited except when specifically permitted in this Agreement and as permitted by state and federal laws and regulations; and

WHEREAS, the parties intend to protect the privacy and security of Protected Health Information (PHI) accessed or disclosed between the parties in compliance with the Health Insurance Portability and Accountability Act of 1996 (HIPAA), and regulations promulgated thereunder (45 CFR Parts 160-164) by the U.S. Department of Health and Human Services, and with the requirements of Subtitle D, the Health Information Technology for Economic and Clinical Health Act, which is Title XIII of the American Recovery & Reinvestment Act of 2009, 42 U.S.C. § 17921-17954 ("HITECH"), and other applicable federal and state laws.

NOW, THEREFORE, in consideration of the terms and conditions herein contained, the parties agree as follows:

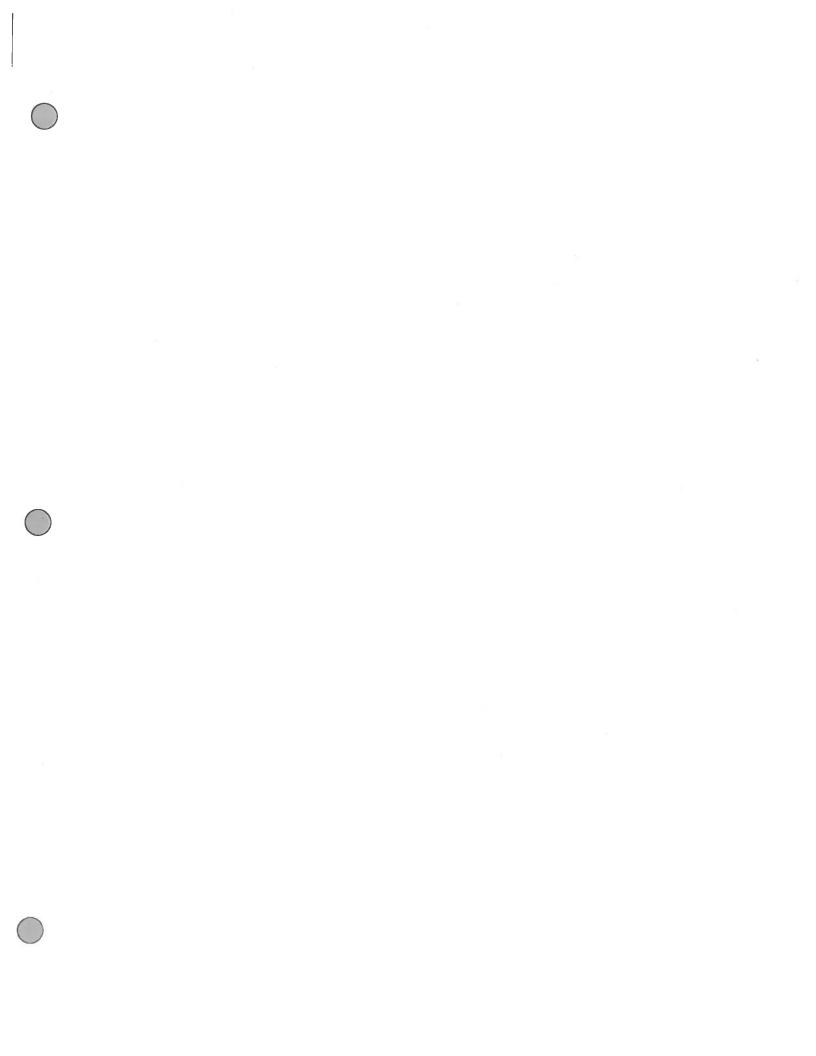
- 1. In connection with the Audit of Temporary Assistance, DSS will disclose to the Auditor certain of its confidential and/or proprietary information (hereinafter the "Confidential Information.") The term Confidential Information shall include all data, information, materials (including, but not limited to, claim eligibility, submission, request for payment, provider history and patient history), technology, computer programs specifications, manuals, plans, software, policies and procedures, and any other information disclosed in any form or media or any information not in the public domain disclosed to the Auditor by DSS. The term Confidential Information specifically includes PHI as this term is defined by the HIPAA Privacy Rule.
- 2. The Auditor covenants and agrees to hold the Confidential Information in trust and confidence and agrees that it shall only be used for purposes of auditing the Temporary Assistance unit and shall not be used for any other purpose. The Auditor shall disclose the Confidential Information only to its staff acting on behalf of the Auditor, who: (1) need to access, use or disclose the Confidential Information in order to perform his or her duties and responsibilities in the context of this Audit and (2) have signed this confidentiality agreement with the County. The Auditor will not disclose, publish, or otherwise reveal any of the customer Confidential Information received from the County to any other party whatsoever, except to the

New York State Office of Medicaid Inspector General (OMIG) or other appropriate State or federal agencies as required. Except as specifically permitted in this Agreement, the Auditor must request and receive written authorization of DSS prior to disclosing, publishing or otherwise revealing Confidential Information to any other entity. The Auditor will take reasonable steps to ensure that appropriate methods are used to ensure the security of Confidential Information disclosed to OMIG and any other third parties.

- 3. The Auditor acknowledges that all staff members have read and understand policies and procedures related to Confidential Information, and participated in HIPAA training concerning the protection of Confidential Information. The Auditor will abide by County of Erie policies and procedures and will abide by all applicable laws and regulations pertaining to the protection of Confidential Information.
- 4. It is understood that DSS will tender Confidential Information to the Auditor in hard-copy form, redacted in accordance with the policy stated by the NYS Department of Health.
- 5. The Auditor agrees that there will be no photocopying or reproducing of confidential information furnished in tangible form. The Auditor agrees that all files will be reviewed in the office space furnished to the Auditor by DSS and agrees that all files are not to be removed from that office space. Both parties agree that these safeguards are intended to prevent the confidential information from being reproduced or released to the public in any way.
- 6. The obligations set forth in this Agreement shall be effective and continuing for the duration of the Audit. Moreover, the obligation to safeguard and protect Confidential Information shall survive the termination of the Audit, regardless of the reason for such termination.
- 7. Nothing contained herein shall be construed as granting or conferring any rights by license or otherwise to the Auditor in any Confidential Information. The Auditor agrees to keep any and all Confidential Information received in any form from the County in a secure and confidential manner in the office space furnished to the Auditor by DSS.
- 8. It is agreed that in the event DSS determines that there has been a material breach by the Auditor or one of its staff, then DSS shall have the right to immediately terminate this Agreement upon written notice to the Auditor. If DSS does not terminate the Agreement, the Auditor shall take reasonable steps to cure the breach. If the Auditor's efforts to cure the breach are unsuccessful, then DSS, in addition to any other right or remedy it might have, may terminate this Agreement and/or the Engagement. The Auditor acknowledges that if there is a breach of this Agreement, then DSS, in addition to terminating this Agreement and taking any other actions available to it, may obtain a court injunction to stop the breach. The parties agree and consent to jurisdiction in New York State Supreme Court, Erie County Commercial Part, for such disputes.
- 9. The parties agree that the waiver by either party of a breach of this Agreement does not constitute a waiver of any prior or subsequent breach.
- 10. The Auditor further agrees that if any person or entity requests, subpoenas, or otherwise

attempts to obtain Confidential Information or other material relating to DSS, then the Auditor will immediately notify DSS and provide DSS an opportunity to seek a protective order or other appropriate remedy. Upon receipt of a subpoena or other request for Confidential-Information covered by this Agreement, the Auditor agrees to send written notice immediately to Michael Siragusa, Erie County Attorney, 95 Franklin Street, Room 1634, Buffalo, New York 14202.

IN WITNESS WHEREOF, the parties have caused this Agreement to be executed.	
Thomas Kubiniec Director of Legal Affairs Department of Social Services	3/14/13 Date
Teresa Fraas Deputy Comptroller for Audit & Control Office of the Comptroller	$\frac{3/4/13}{\text{Date}}$
David Kinda Senior Auditor Office of the Comptroller	Date
Frank Belliotti Staff Auditor Office of the Comptroller	3/14/13 Date
Kim Kajdasz Staff Auditor Office of the Comptroller	3/14/13 Date
Ruby Jain/ Accountant-Auditor Office of the Comptroller	3/19/13 Date/
Approved As to Form: Michelle Parker First Assistant County Attorney Document No. 13-222-CO	Date





MEMORANDUM ERIE COUNTY EXECUTIVE'S OFFICE

TO:

Executive Department Heads

FROM:

County Executive Mark C. Poloncarz, Esq.

DATE:

April 2, 2012

RE:

Proper Disposal of Confidential Records

Erie County is obligated by law and this administration is committed to the protection and security of confidential records and information created or obtained in the fulfillment of services provided to the public.

Recognizing the need to maintain confidentiality, commissioners and department heads reminded to instruct all staff on the proper maintenance and disposal of sensitive or confidential records including the following practices:

- 1. Department managers should be aware of and insure compliance with the County and State record retention policies.
- 2. Any records that can be disposed of pursuant to the records retention guidelines must be disposed of in a method that assures that no confidential information is made available to any person who is not entitled to such information. Data (especially paper documents) that is confidential or sensitive should never be disposed of in the garbage or in regular blue paper recycling bins.
- 3. In general, records that are suitable to be disposed that contain confidential information must be placed in a secure tote (one that is locked and from which material may not be removed without the use of a key). Such materials are then to be taken from work sites by a contractor who has provided assurances acceptable to the department that all confidential records will be shredded, burned or otherwise disposed of in such a way that confidential information will not be disclosed to any person. If your department does not have such secured totes and are in need of one, please contact Dan Rizzo, Deputy Commissioner of Buildings and Grounds at x2725.

- 4. If such totes are not available at a work location an alternative secure method for disposal shall be utilized. Under no circumstances may confidential information be removed from a work site or from a tote without the permission of the department head who is responsible for such records.
- Under no circumstances shall confidential records be removed from the care and custody of a department, or removed from authorized county work sites, without the permission of the department head who is responsible for such records.

In order to strengthen safeguards against the unauthorized or accidental disposal or disclosure of confidential records and information, commissioners and department heads are hereby instructed to:

- 1. Assess current departmental records retention compliance practices.
- 2. Assess the confidentiality protocols both in maintenance and disposal of sensitive materials.
- 3. Provide a written assessment of these protocols and actionable items for remedying potential lapses as part of your April 5, 2013 weekly report.

If you have any questions regarding this memorandum or issue, please contact my office. Thank you.

3 ¥

CERTIFICATE OF GUARANTEED DESTRUCTION

This is to certify that:

Cascades Recovery U.S., Inc. 384 Lee Road Rochester, NY 14606

Hereby guarantees that this procedure hereinafter described is the method employed by this company in the destruction of all confidential documents, records and papers removed from your company.

That from the moment your documents, records, tabulating cards, or any other papers of a confidential nature are removed from your premises, they are immediately transported in containers, directly to our confidential shredding department at our recycling plant. The material is then weighed, confidentially shredded and baled entirely within the plant premises under the personal direction of a member of this firm during the entire process and proceedings above described.

That following this process, the bales are shipped directly to the paper mill.

That upon arrival at the paper mill, the bales are placed in a paper beater, pulped, macerated, and so physically transformed in substance and in form as to lose all identity as paper and eventually changed to a heavy liquid mass. All inks, writings, printings, and impressions are eradicated and washed away in this "wetbeater" process. The heavy liquid mass as described above is then recycled as paper in a different form (i.e. white bond or tissue).

This guarantee shall apply to all documents, records and papers designated by the customer to Cascades Recovery U.S., Inc., as being confidential and removed from the customer's premise by Cascades Recovery U.S., Inc., to be used in the manufacture of recycled paper.

The following tonnage, individual sites listed, was collected and destroyed during <u>April 2013.</u>

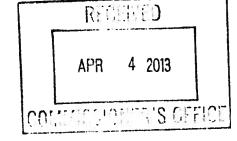
Per: Mark Johnson Date: 01-May-13 

COUNTY OF ERIE

STEFAN I. MYCHAJLIW COMPTROLLER

April 4, 2013

Carol Dankert, Commissioner Erie County Department of Social Services 95 Franklin Street, 8th Floor Buffalo, New York 14202



Dear Commissioner Dankert:

We have commenced a performance audit of the Eligibility and Recertification processes within the Public Assistance Unit of the Department of Social Services (DSS).

The scope of our audit will include but is not limited to:

- The activities associated with the eligibility process from the time an application is received to the determination and client notification of eligibility.
- The activities associated with the recertification process.
- The activities associated with the tracking, scanning, storage and disposal of original documentation.
- The review of the application controls associated with the On Base, Oracle, WMS systems or any
 other system not yet identified that is used in the eligibility and/or recertification processes.
 Application controls include but are not limited to input controls, data processing, interface
 controls, security administration and output controls.

We will be looking at the processes and perform testing for the period January 1, 2011 through March 31, 2013. Our objectives are to:

- Document, evaluate and test internal controls to determine if the controls are sufficient to minimize risks. Tests will be performed to confirm that identified controls are working as intended.
- Perform tests to determine if all persons that have been deemed eligible for benefits have met
 the eligibility and recertification requirements as prescribed by regulation and to determine if
 eligibility determination or recertification was completed timely.
- Evaluate the DSS systems application controls to determine compliance with policies and that the application environment is appropriately protected.

An entrance conference was held on Thursday, February 14th at 2:00pm in Room 805. We discussed working hours, access to records and met with key personnel with whom we will be working. I also explained how findings will be handled and how I will communicate our audit progress.

At that time, we also obtained the following:

- Departmental organizational charts with a brief summary of key tasks performed by job title.
- 2. Copies of departmental policies and procedures.
- 3. Copies of regulatory guidance that prescribes procedures for determining eligibility and required documentation in files.

At the initial entrance conference, we also asked for copies of any audits performed by 3rd parties in 2011 and 2012. As these have not yet been received, we again request that copies of these audits be provided. Additionally, we would also like a copy of your responses to the recommendations in those reports if they are not already included therein.

Before we commenced fieldwork, the Audit and Control Unit provided evidence of HIPAA training obtained by the audit staff and signed confidentiality agreements—to Thomas Kubiniec, Director of Legal Affairs for the Department of Social Services. Our initial walkthrough of the eligibility process commenced on March 15, 2013 with Karen Rybicki, Assistant Deputy Commissioner, Frank DeCarlo, Assistant Commissioner – Administration, Thomas Kubiniec, Director of Legal Affairs, Teresa Fraas Deputy Comptroller -Audit and Control and Ruby Jain, Accountant –Auditor.

We will shortly commence a walkthrough of the recertification process and then begin our testing and compliance fieldwork. It is expected that fieldwork will continue through the end of May but this may have to be adjusted depending on the testing procedures we develop and/or any unforeseen circumstances or delays that are encountered. A report will be issued based on the results of our audit.

For clarification purposes, please be aware that a performance audit of the eligibility and recertification processes within the Medicaid Unit will commence upon completion of our Public Assistance audit. A similar, but separate announcement letter will be issued for the Medicaid audit.

Should you have any questions, please feel free to contact me at x8430.

Sincerely, .

Teresa Fraas, Deputy Comptroller – Audit and Control

Erie County Comptroller's Office

CC: Hon. Stefan I. Mychajliw, County Comptroller

Hon. Mark C. Poloncarz, County Executive

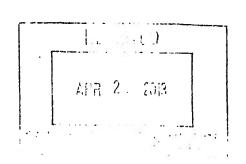
Hon. Erie County Legislature

Robert W. Keating, Director, Budget and Management

Erie County Fiscal Stability Authority



STEFAN I. MYCHAJLIW
COMPTROLLER



April 22, 2013

Carol Dankert Maurer, Commissioner Department of Social Services 95 Franklin Street, 8th Floor Buffalo, New York 14202

Dear Commissioner Dankert-Maurer:

Fam in receipt of your letter dated April 16, 2013 with the attached copies of recent Temporary Assistance ("TA") and Medicaid ("MA") audit reports pertaining to the Erie County Department of Social Services (DSS"). When you receive it, please provide us with a copy of the final report of the Medicaid Eligibility Quality Control Unit Audit (MEQC) completed by the state on December 21, 2012.

Please be advised that Mr. Kinda's e-mail to Mr. DeCarlo on April 10 2013 was in regard to Comptroller Mychapiw's and my investigation into a whistleblower tip on the auto-recertification of Medicaid participants for January and February 2013. The interviews we are requesting are part of this investigation and should not be confused with the audit. We tried to follow the same contact protocol that we agreed upon at the entrance meeting, but if you prefer that a different means of contact be established and followed for our whistleblower investigation, please advise so that we can arrange these interviews.

You have acknowledged receipt of our revised audit entrance letter dated April 4, 2013. We understand that you have asked for additional detail on sample size and methodology as well as end dates for the audit and field work. Once our walkthroughs are completed and internal controls identified, we will design our testing procedures. Various audit sampling techniques are used to determine the number of item(a) to be tested. Audit sampling methodology is not ordinarily disclosed to the auditee during the audit but rather included as additional information in the final audit report. We can only provide an estimate as to an end date for the audit and field work which we have provided to you. It is my belief that once testing procedures begin, we will have a clearer picture of timeframe for completion of fieldwork which will be communicated to you. Also, standard audit procedure permits the auditor to expand and for reduce the scope of an audit without the input of the auditee.

tastly, it has come to our attention that you have recently modified your processes and procedures regarding the storage and disposal of original documentation. Accordingly, we would like to discuss with the appropriate individuals what changes were made and what caused these changes. We request that you arrange this meeting for Comptroller Mychajliw, Dave Kinda and me to attend.

At that time, we also obtained the following:

- 1. Departmental organizational charts with a brief summary of key tasks performed by job title.
- 2. Copies of departmental policies and procedures.
- 3. Copies of regulatory guidance that prescribes procedures for determining eligibility and required documentation in files.

At the initial entrance conference, we also asked for copies of any audits performed by 3rd parties in 2011 and 2012. As these have not yet been received, we again request that copies of these audits be provided. Additionally, we would also like a copy of your responses to the recommendations in those reports if they are not already included therein.

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We will shortly commence a walkthrough of the recertification process and then begin our testing and compliance fieldwork. It is expected that fieldwork will continue through the end of May but this may have to be adjusted depending on the testing procedures we develop and/or any unforeseen circumstances or delays that are encountered. A report will be issued based on the results of our audit.

For clarification purposes, please be aware that a performance audit of the eligibility and recertification processes within the Medicaid Unit will commence upon completion of our Public Assistance audit. A similar, but separate announcement letter will be issued for the Medicaid audit.

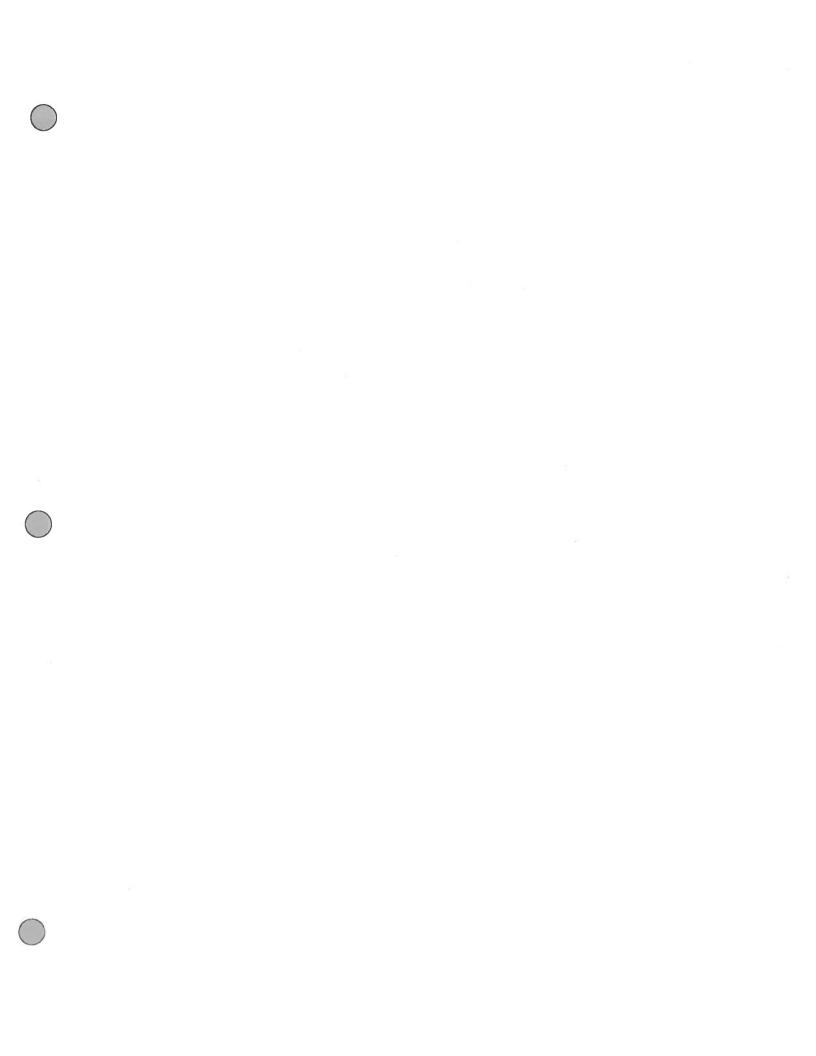
Should you have any questions, please feel free to contact me at x8430.

Sincerely,

Teresa Fraas, Deputy Comptroller - Audit and Control

Erie County Comptroller's Office

CC: Hon. Stefan I. Mychajliw, County Comptroller
Hon. Mark C. Poloncarz, County Executive
Hon. Erie County Legislature
Robert W. Keating, Director, Budget and Management
Erie County Fiscal Stability Authority





MARK C. POLONCARZ

COUNTY EXECUTIVE May 8, 2013

Honorable Stefan I. Mychajliw Erie County Comptroller 95 Franklin Street, 11th Floor Buffalo, New York 14202

Re: Department of Social Services Recycling and Comptroller Inquiry

Dear Comptroller Mychajliw:

As I think you know, our Administration has been working over the last month to ensure that governmental records are retained as required by state law. In addition, we have been working to insure that confidential documents that are not being retained are properly protected and then destroyed. We discovered some weaknesses in the security and destruction process and have moved aggressively to cure all defects. We immediately imposed certain temporary solutions and have developed and now implemented a longer term plan to guarantee the security of all confidential records that are scheduled for disposal.

I have been advised by the Department of Social Services ("DSS") that members of your office, perhaps including you personally, were observed entering a secure DSS storage area in the sub-basement of the Rath Building and reviewing paper items from recycling totes. It is alleged that this occurred in late March or early April of this year.

Please advise me:

- If anyone from the Comptroller's Office removed any confidential records belonging to any county department;
- If your office still has any such records; and,
- If such records were taken, but are no longer in the possession of your office, what has happened to them, including whether or not they were they properly disposed of.

If your office still has any such records, please return them to the appropriate department so that they can be properly destroyed.

Please be advised that Section 805 of the General Municipal Law subjects any municipal officer or employee to very severe penalties for the disclosure of "confidential information acquired by him in the course of his official duties...."

Based on an April 22rd letter from Deputy Comptroller-Audit Teresa Fraas to DSS Commissioner Carol Dankert-Maurer as well as comments made to Commissioner Dankert-Maurer by Ms. Fraas at a meeting on May 2rd, it is clear that your office knew about a possible security issue with recycling totes, but elected to keep that information to yourself. When asked why the Comptroller's Office chose not to report the issue to DSS or my office, Ms. Fraas could not or would not provide an answer other than to confirm you entered a secure DSS space without permission and removed paper documents from a tote or totes and did not notify the department that is the custodian of such records or our office of a possible safekeeping issue.

This administration is committed to securing client, employee and other data which is required to be confidential and/or securely maintained. In late March, we were made aware that there was a potential issue with the disposal of confidential records. Certain actions were immediately taken to secure all totes. After an initial review, on April 2, 2013, the County Executive issued a memorandum to his executive department heads reiterating the need for protecting and securing records and information, as well as the appropriate process and protocol for disposing of unneeded paper documents through both secure and non-secure recycling totes. The administration twice met with a representative of Cascades Recovery, the County's recycling vendor, and reviewed procedures for the secure recycling and shredding of paper. The administration also took steps to place secure totes on floors and make such devices available to County employees, as well as securing totes in the sub-basement in an alternative locked area.

We were responding to our own concerns about the security of documents and the potential for documents to be inappropriately disposed. In fact, we found several areas of concern, and we immediately took action to address the Issues. Unfortunately, there will always be some employees in any organization who do not comply with policy or behave irresponsibly. Where necessary and appropriate, we will take disciplinary action to ensure that client and other sensitive data is disposed of securely and properly under State law.

While the Comptroller's Office may have elected not to take any action to address this matter, we have taken corrective measures and will continue to do so. I can only hope that in the future, if you or your auditors find an area of concern, you will bring it to my attention for immediate action and not wait weeks or months later.

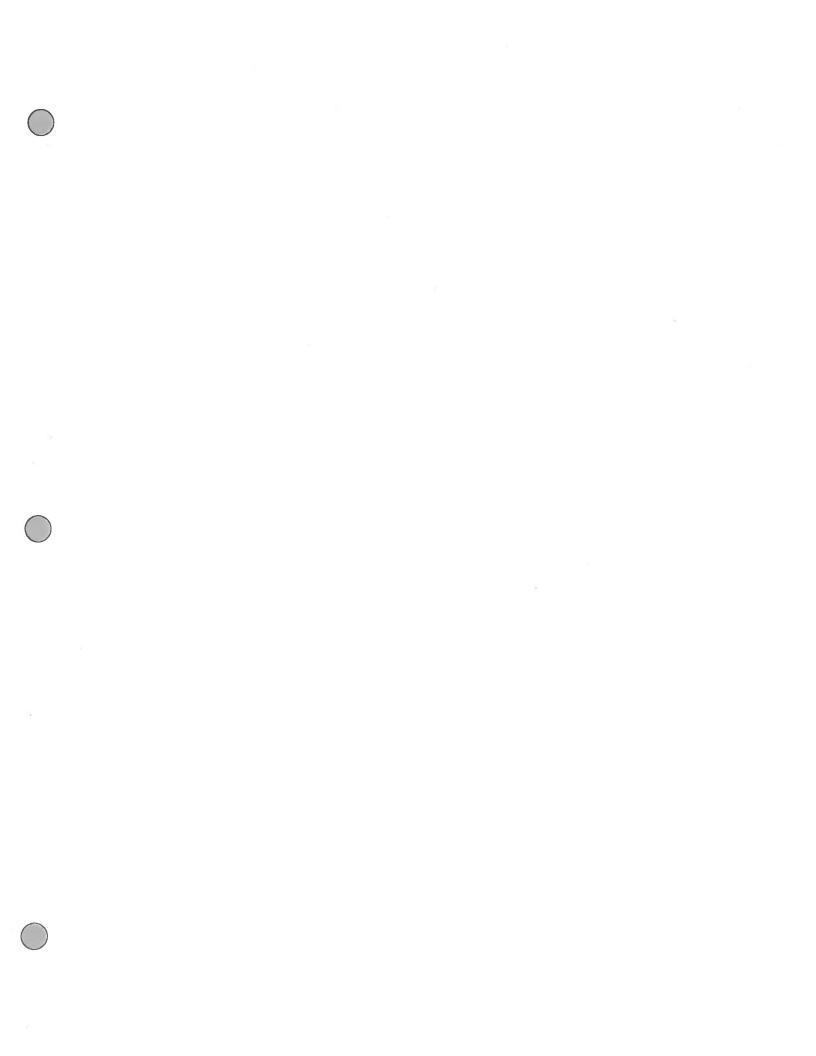
We know that our systems and the humans who implement them can be fallible. It is our job to seek continuous improvements in systems and performance. Problems, when discovered, must be addressed and addressed promptly. What is most troubling about these events is not that there was a need to improve a county system but that once you became aware of this need, you failed—for over a month—to notify the administration, thus allowing a serious problem to go unaddressed. Fortunately, we also became aware of the weakness and immediately addressed it.

In the future, should you discover a serious matter that requires prompt action, please notify our administration as soon as practicable. We will act promptly, as we did in this matter.

Sincerely.

Richard M. Tobe, Esq. Deputy County Executive

Erie County Executive Mark C. Poloncarz
Erie County Legislature
Erie County Fiscal Stability Authority
Erie County Attorney Michael Siragusa
Carol Dankert-Maurer, Commissioner of Social Services





41.20 2el 5/11/13 4:50 g.m.

COUNTY OF ERIE

STEFAN I. MYCHAJLIW COMPTROLLER

May 17, 2013

Mr. Richard M. Tobe, Esq. Deputy Erie County Executive Rath Building, 16th Floor 95 Franklin Street Buffalo, NY 14202

Dear Deputy County Executive Tobe:

We are in receipt of your correspondence dated May 8th, 2013. Even though we are still in the middle of our audit we feel compelled now to address a serious security issue involving the Department of Social Service's (DSS) improper disposal of highly sensitive documents containing personal information of many Erie County residents. Due to the lack of sufficient internal controls and the lack of sufficient monitoring activities, the Department of Social Services has allowed for the disclosure of confidential information that is a violation of federal and state regulations.

You state in your letter that your Administration is committed to securing client, employee and other data that is required to be confidential and/or securely maintained. This rhetoric is not supported by facts. By your own admission, confidential records must be securely maintained but were placed in unsecured totes by your employees and placed outside of the Rath Building on the loading dock for pickup by a recycling company. Unfortunately these documents were readily accessible to anyone walking by the loading dock, to anyone near or in the recycling truck and to persons at the recycling facility.

Placing these documents in a place where they are available to someone other than the data subject is considered <u>disclosure of personal and confidential information</u>, which is prohibited by both federal and state <u>regulations</u>.

Only until our audit began to determine whether or not you were placing highly confidential information in unsecured boxes and totes did you take steps to rectify this serious security breach. Our office is pleased that once our audit brought this serious matter to your attention that you took steps to stop putting highly sensitive and personal documents of Erie County residents in the trash in unsecured totes without protecting people from identity theft.

What is most troubling about this process is that the records your employees have been carelessly discarding in the garbage in an unsecured manner are the same documents DSS claims are so sensitive in nature that our auditors cannot look at them. Auditors from the Office of Comptroller have been denied access to records that would supposedly violate privacy regulations, yet your workers have been placing the very same documents in open boxes in an unlocked, unsecured storage room in the Rath Building or in unsecured bins on the loading dock that allowed anyone walking by to retrieve them.

Facts show the Department of Social Services (DSS) workers were discarding highly confidential and personal information of individuals who were applying and re-applying for Temporary Assistance (TA):

- Your Administration is responsible to notify the State of New York and the Federal government that you inappropriately disclosed confidential information by simply throwing highly confidential, personal documentation in the trash.
- Your Administration did not protect the identities of thousands of Erie County residents by not securing and
 properly disposing of highly sensitive documents of children and adults including, but not limited to copies
 of: birth certificates, personal medical information, social security cards, social security numbers, passports,
 payroll records, inmate records, court records, tax returns, and bank account numbers
- As far as we are aware, your Administration never contacted individuals who applied for services provided by the Erie County Department of Social Services to notify them exactly how you were irresponsibly disposing of their most sensitive documents, to inform them that your lack of controls put them at risk for being the victims of identity theft

Facts show your Administration left thousands of Erie County residents vulnerable to identity theft by leaving their most personal documentation unsecured and accessible to persons other than the data subject. These highly sensitive documents were left unsecured in an unlocked part of the Rath Building, discarded in unsecured totes which were then taken to the loading dock for pickup by a recycling company, accessible to the public.

Your own employees have been putting Erie County residents at risk by placing their most sensitive records and documentation in unsecured boxes and recycle bins. Highly sensitive documents were placed in open bins and boxes in an unlocked area of the basement of the Rath Building, where they were then taken to the loading dock for recycling. Anyone could have retrieved the highly personal documents of the people we serve by simply taking them out of the unsecured bins.

You wrote that in late March 2013, you were made aware that there was a potential issue with the disposal of confidential records. Does this mean that there were no written policies and procedures in place at the time so that you were not able to determine if there was an issue or not? How were you made aware that there was an issue with the disposal of confidential records? What weaknesses in the process did you discover? What policies were in place regarding the disposal of confidential records at the time when you were made aware of this situation? Have the processes that were in place been changed? What new processes have been implemented?

By your own admission, documents containing confidential information <u>were</u> placed in unsecured totes and required that certain actions be immediately taken to secure all totes. This could be interpreted that management did not have sufficient internal controls in place to prevent and/or detect the inappropriate and **PROHIBITED** disclosure of confidential information.

Let me remind you that management not only has a responsibility for implementing sufficient control activities over processes but more importantly, it is also management's responsibility to provide ongoing monitoring activities to ensure that the internal controls in place are performing as intended.

You also state: "there will always be some employees in any organization who do not comply with policy or behave irresponsibly." Did you find that an Erie County employee did not comply with County policy or behaved irresponsibly? If so, what policy(s) was not complied with and/ or irresponsible behavior took place and what has been done to ensure that this doesn't re-occur?

It appears your Administration did not have effective internal controls over the storage and disposal of confidential documents, nor were there effective monitoring activities in place to ensure that controls were working as intended. If there were, the disclosure of confidential information might have been prevented and management may have

detected, in a timely manner, when an employee(s) are not complying with established policy and/or behave irresponsibly.

The fact that this deeply disturbing security breach of dumping highly confidential information in the garbage without protecting taxpayers was not detected in a timely manner shows the troubling lack of sufficient internal controls within the Department of Social Services (DSS). This issue hasn't been around for a few weeks or months. It appears it goes back many years and was not detected by your employees until our audit began.

Your Administration did not protect the identities of thousands of Erie County residents by not securing and properly disposing of highly sensitive documents of children and adults including, but not limited to copies of: birth certificates, personal medical information, social security cards, social security numbers, passports, payroll records, inmate records, court records, tax returns, and bank account numbers.

Your Administration admitted that you discovered some weaknesses in security and destruction processes. This is a massive understatement. Your Administration is responsible for leaving our most vulnerable residents open to have their identities stolen, and as far as we are aware, your employees did not report it to New York State and the Federal government as required by law, and you did not let the people we serve know that you threw their most sensitive records in the garbage, unsecured. Thankfully our audit of your controls brought the issue to light, brought it to your attention, and we will determine in our audit whether or not the new controls put in place protect the identities of those applying for Temporary Assistance.

You also state that you have responded to concerns about the security of documents and the "potential" for documents to be "inappropriately disposed." This statement is inaccurate. There are no issues whether or not there was the "potential" that DSS exposed thousands of Erie County residents to the perils of identity theft. This took place. Confidential documents were inappropriately disposed of. We found this serious breach of security as part of our audit, and your employees did nothing about it for months and even years prior.

Our audit has determined that documents containing confidential information were placed in unsecured recycle totes or open boxes, were left in an unsecured and unlocked area of the Rath Building where anyone could have retrieved them, and then the unsecured totes were subsequently taken and placed on the loading dock, outside of the County building, accessible to the public.

Documents with confidential information were disposed of in unsecured totes, placed outside of the county building, and then picked up by a recycling company in trucks that could be left unattended and the documents readily accessible to the public. Documents that contained confidential information were place in unsecured totes, placed in trucks with no guarantee that the totes actually arrived at the recycling facility. If a tote arrived at the facility, employees of the recycling company SORT documents with confidential information, once again, disclosing confidential information to the public.

In addition, as you are well aware, the Audit Division has been attempting to conduct a performance audit of the eligibility and recertification processes within the Medicaid unit of DSS.

Once notified that we wanted to commence an audit of the Medicaid eligibility and recertification processes, Commissioner Dankert requested a legal opinion regarding the Erie County Comptroller's ability to access Medicaid applications and files in furtherance of this audit. Thomas Kubinec responded to her request in a letter dated February 20th, 2013.

In this letter reference is made to New York State Social Services Law § 367(b) and § 369(4) that requires Medicaid information to be confidential. The letter goes on to say that the county DSS would violate HIPAA and SSL if it were to tender the entire application and/or file to the Comptroller.

The letter further states that the County could provide individually identifiable information to the Comptroller by following the de-identification standard and implementation specifications in 45 CFR 164.514(a)-(b).

Information that must be redacted prior to disclosure includes (but is not limited to): names, addresses, all elements of dates, phone numbers, fax numbers, electronic mail addresses, social security numbers, medical record numbers, certificate/license numbers.

Documentation containing individually identifiable information was not redacted prior to being inappropriately disposed of by being placed in unsecured recycling totes and placed outside of the Rath building where it was accessible to the public.

We find it disturbing that DSS went to such great lengths to determine that the Comptroller's office would not be able to access any Medicaid files unless such records were redacted as per the above mentioned regulation, yet the exact same documentation that we wanted to review was carelessly discarded in a manner that was readily accessible to the public.

While performing a walkthrough of the processes involved in the eligibility and recertification processes for Temporary Assistance, our Auditors were shown the process for the scanning, storage and disposal of original documentation. We were shown that documents were placed in unsecured recycle totes for destruction. Our office had no knowledge of the disposal process after that point.

We were not provided with any departmental policies or procedures regarding the scanning, storage or disposal of original documentation so we were not able to assess what the procedure should be or if internal control activities within this process were sufficient.

Our subsequent review of the process revealed that at no point during the disposal process were the recycle bins secured prior to being placed outside of the building and placed in recycle trucks. Documents containing confidential information were inappropriately disposed of in violation of numerous regulatory requirements some of which are listed at the end of this correspondence.

Audit has in its possession documents from 1,700 DSS cases that we obtained from an unsecured recycle bin placed outside of the County Building accessible to the public. They are now unfortunately public documents because you put them in the garbage. Your workers unfortunately made them public documents by placing them in unsecured cardboard boxes and bins in an unlocked and unsecured portion of the Rath Building, and then placed the highly sensitive documents outside of the Rath Building where any member of the public could have taken them.

Please be assured that all the copies of documents in our possession are safely secured. Some of the confidential information that we obtained includes but is not limited to copies of:

- Birth certificates
- Social security cards
- Social security numbers on various county forms
- Passports
- Payroll records
- Personal medical information
- Inmate records
- Personal bank account numbers
- Tax returns
- Court records

The disclosure of confidential information is a serious matter. The law is clear. DSS workers violated numerous privacy laws and regulations. NYS Personal Privacy Protection Law protects individuals against disclosures of personal information without their consent, except in circumstances specified in the law.

If you have not already done so you must report this disclosure of confidential information to both the Federal and State authorities immediately. You must also inform Erie County taxpayers that their confidential information has been inappropriately disclosed. There are also remedies available to persons whose confidential information was inappropriately disclosed:

NYS Personal Privacy Protection Law § 97 Civil remedies states:

- (I) Any data subject aggrieved by any action taken under this article may seek judicial review and relief pursuant to article seventy-eight of the civil practice law and rules
- (2) In any proceeding brought under subdivision one of this section, the party defending the action shall bear the burden of proof, and the court may, if the data subject substantially prevails against any agency and if the agency lacked a reasonable basis pursuant to this article for the challenged action, award to the data subject reasonable attorneys' fees and disbursements reasonably incurred.
- (3) Nothing in this article shall be construed to limit or abridge the right of any person to obtain judicial review or pecuniary or other relief, in any other form or upon any other basis, otherwise available to a person aggrieved by any agency action under this article.

Privacy Act of 1974 § 552a.

(g)(1) Civil remedies

Whenever any agency (D) fails to comply with any other provision of this section, or any rule promulgated thereunder, in such a way as to have an adverse effect on an individual, the individual may bring a civil action against the agency, and the district courts of the United States shall have jurisdiction in the matters under the provisions of this subsection.

- (i)(1) Criminal penalties: Any officer or employee of an agency, who by virtue of his employment or official position, has possession of, or access to, agency records which contain individually identifiable information the disclosure of which is prohibited by this section or by rules or regulations established thereunder, and who knowing that disclosure of the specific material is so prohibited, willfully discloses the material in any manner to any person or agency not entitled to receive it, shall be guilty of a misdemeanor and fined not more than \$5,000.
- (2) Any officer or employee of any agency who willfully maintains a system of records without meeting the notice requirements of subsection (e) (4) of this section shall be guilty of a misdemeanor and fined not more than \$5,000.

Because of the remedies available to them, your Administration is required to inform the individuals whose confidential information was inappropriately disclosed that this occurred. Since there are criminal penalties that could possibly be assessed on County employees, your Administration was responsible and continues to be responsible to report this event to federal and state agencies. We are not aware that any of these actions have taken place.

Please provide us with your detailed plan for these communications as soon as possible.

We have included further legal documentation that clearly shows DSS workers should have immediately reported how they were disposing of highly sensitive records for months and even years prior:

1. Medicaid Confidentiality Regulations and standards as established by § 1902(a) (7) of the Social Security Act (42 USC § 1396a (a) (7)):

FEDERAL MEDICAID CONFIDENTIALITY STANDARDS:

The federal Medicaid confidential data standard is established by §1902(a)(7) of the Social Security Act (42 USC §1396a(a)(7)). The law requires that a "State plan for medical assistance must: (7) provide safeguards which restrict the use or disclosure of information concerning applicants and recipients to purposes directly connected with the administration of the plan."

STATE MEDICAID CONFIDENTIALITY STANDARDS:

Federal Medicaid confidentiality standards have been implemented in State law in various provisions of the Social Services Law (SSL), and the Social Services regulations at Title 18 NYCRR §369 of the SSL provides that all information received by social services and public health officials and service officers concerning Medicaid applicants and recipients may be disclosed or used only for purposes directly connected with the administration of the Medicaid program. Also, pursuant to § 367b(4) of the NY Social Services Law, information relating to persons APPLYING FOR medical assistance shall also be considered confidential and shall not be disclosed to persons or agencies without the prior written approval of the New York State Department of Health.

18 NYCRR §357.5 sets forth specific procedures for storing and using individually identifiable information. These procedures apply to all recipient identifying information, including Medicaid data, maintained by the Department of Health, local social services districts, and other authorized agencies. Records containing individually identifiable information must be marked "confidential" and kept in locked files or in rooms that are locked when the records are not in use. When in use, records must be maintained in such a manner as to prevent exposure of individual identifiable information to anyone other than the authorized party directly utilizing the case record.

No records can be taken from the place of business without prior authorization by supervisory staff of the Department of Health, the local social services district, or other authorized agency, nor can records be taken home by agency staff except upon prior supervisory authorization.

Records must be transmitted from one location to another in sealed envelopes stamped "confidential", and a receipt must be obtained documenting delivery of the records. Interviews with clients must be conducted at a location and in a manner which maximizes privacy. Medicaid program administration employees of the Department, Social Services, local social services districts, and other authorized (via M.O.U.) agencies are permitted access to individual identifying information only where their specific job responsibilities cannot be accomplished without access to individual identifying information.

2. NYS Personal Privacy Protection Law § 92, 94, and 96:

§ 92 Definitions:

(4) Disclose. The term "disclose" means to reveal, release, transfer, disseminate or otherwise communicate personal information or records orally, in writing or by electronic or (by) any other means other than to the data subject.

§ 94 Agency obligations.

- (1) Each agency that maintains a system of records shall:
- (h) establish appropriate administrative, technical and physical safeguards to ensure the security of records;

- (i) establish rules governing retention and timely disposal of records in accordance with law;
- (j) designate an agency employee who shall be responsible for ensuring that the agency complies with all of the provisions of this article;
- 3) Each agency, for disclosures made pursuant to paragraphs (d), (i) and (l) of subdivision one of section ninety-six of this article, except for disclosures made for inclusion in public safety agency records when such record is requested for the purpose of obtaining information required for the investigation of a violation of civil or criminal statutes within the disclosing agency, shall:
- (a) keep an accurate accounting of the date, nature and purpose of each disclosure of a record or personal information, and the name and address of the person or governmental unit to whom the disclosure is made;
- § 96 Disclosure of records.
- (1) No agency may disclose any record or personal information unless such disclosure is:
- (a) pursuant to a written request by or the voluntary written consent of the data subject, provided that such request or consent by its terms limits and specifically describes:
- (i) the personal information which is requested to be disclosed;
- (ii) the person or entity to whom such personal information is requested to be disclosed; and
- (iii) the uses which will be made of such personal information by the person or entity receiving it; or
- (b) to those officers and employees of, and to those who contract with, the agency that maintains the record if such disclosure is necessary to the performance of their official duties pursuant to a purpose of the agency required to be accomplished by statute or executive order or necessary to operate a program specifically authorized by law; or
- (c) subject to disclosure under article six of this chapter unless disclosure of such information would constitute an unwarranted invasion of personal privacy as defined in paragraph (a) of subdivision two of section eighty-nine of this chapter; or
- (d) to officers or employees of another governmental unit if each category of information sought to be disclosed is necessary for the receiving governmental unit to operate a program specifically authorized by statute and if the use for which the information is requested is not relevant to the purpose for which it was collected; or
- (e) for a routine use, as defined in subdivision ten of section ninety-two of this article; or
- (f) specifically authorized by statute or federal rule or regulation; or
- (g) to the bureau of the census for purposes of planning or carrying out a census or survey or related activity pursuant to the provisions of Title XIII of the United States Code; or
- (h) to a person who has provided the agency with advance written assurance that the record will be used solely for the purpose of statistical research or reporting, but only if it is to be transferred in a form that does not reveal the identity of any data subject; or
- (i) pursuant to a showing of compelling circumstances affecting the health or safety of a data subject, if upon such disclosure notification is transmitted to the data subject at his or her last known address; or

- (j) to the state archives as a record which has sufficient historical or other value to warrant its continued preservation by the state or for evaluation by the state archivist or his or her designee to determine whether the record has such value: or
- (k) to any person pursuant to a court ordered subpoena or other compulsory legal process; or
- (I) for inclusion in a public safety agency record or to any governmental unit or component thereof which performs as one of its principal functions any activity pertaining to the enforcement of criminal laws, provided that, such record is reasonably described and is requested solely for a law enforcement function; or
- (m) pursuant to a search warrant; or
- (n) to officers or employees of another agency if the record sought to be disclosed is necessary for the receiving agency to comply with the mandate of an executive order, but only if such records are to be used only for statistical research, evaluation or reporting and are not used in making determination about a data subject.

§ 96-a. Prohibited conduct.

- 1. Beginning on January first, two thousand ten the state and its political subdivisions shall not do any of the following, unless required by law:
- (a) Intentionally communicate to the general public or otherwise make available to the general public in any manner an individual's social security account number. This paragraph shall not apply to any individual intentionally communicating to the general public or otherwise making available to the general public his or her social security account number.

3. Privacy Act of 1974 5 USC § 552 (b) and (e10)

(b) Conditions of disclosure:

No agency shall disclose any record, which is contained in a system of records by any means of communication to any person, or to another agency, except pursuant to a written request by, or with the prior written consent of, the individual to whom the record pertains, unless disclosure of the record would be—

- (1) to those officers and employees of the agency which maintains the record who have a need for the record in the performance of their duties;
- (2) required under § 552 of this title;
- (3) for a routine use as defined in subsection (a)(7) of this section and described under subsection (e)(4)(D) of this section;
- (4) to the Bureau of the Census for purposes of planning or carrying out a census or survey or related activity pursuant to the provisions of Title 13;
- (5) to a recipient who has provided the agency with advance adequate written assurance that the record will be used solely as a statistical research or reporting record, and the record is to be transferred in a form that is not individually identifiable.

- (6) to the National Archives and Records Administration as a record which has sufficient historical or other value to warrant its continued preservation by the United States Government, or for evaluation by the Archivist of the United States or the designee of the Archivist to determine whether the record has such value;
- (7) to another agency or to an instrumentality of any governmental jurisdiction within or under the control of the United States for a civil or criminal law enforcement activity if the activity is authorized by law, and if the head of the agency or instrumentality has made a written request to the agency which maintains the record specifying the particular portion desired and the law enforcement activity for which the record is sought;
- (8) to a person pursuant to a showing of compelling circumstances affecting the health or safety of an individual if upon such disclosure notification is transmitted to the last known address of such individual:
- (9) to either House of Congress, or, to the extent of matter within its jurisdiction, any committee or subcommittee thereof, any joint committee of Congress or subcommittee of any such joint committee;
- (10) to the Comptroller General, or any of his authorized representatives, in the course of the performance of the duties of the General Accounting Office;
- (11) pursuant to the order of a court of competent jurisdiction; or
- (12) to a consumer reporting agency in accordance with § 3711(e) of Title 31.
- e) Agency requirements:

Each agency that maintains a system of records shall establish appropriate administrative, technical and physical safeguards to insure the security and confidentiality of records and to protect against any anticipated threats or hazards to their security or integrity which could result in substantial harm, embarrassment, inconvenience, or unfairness to any individual on whom information is maintained;

4. NYS Codes, Rules and Regulations, Social Services Law - Assistance and Care Title 1 - § 136 Protections of Public Welfare Records:

1. The names or addresses of persons applying for or receiving public assistance and care shall not be included in any published report or printed in any newspaper or reported at any public meeting except meetings of the county board of supervisors, city council, town board or other board or body authorized and required to appropriate funds for public assistance and care in and for such county, city or town, nor shall such names and addresses and the amount received by or expended for such persons be disclosed except to the commissioner of social services or his authorized representative, such county, city or town board or body or its authorized representative, any other body or official required to have such information properly to discharge its or his duties, or, by authority of such county, city or town appropriating board or body or of the social services official of the county, city or town, to a person or agency considered entitled to such information. However, if a bona fide news disseminating firm or organization makes a written request to the social services official or the appropriating board or body of a county, city or town to allow inspection by an authorized representative of such firm or organization of the books and records of the disbursements made by such county, city or town for public assistance and care, such requests shall be granted within five days and such firm or organization shall be considered entitled to the information contained in such books and records, provided such firm or organization shall give assurances in writing that it will not publicly disclose, or participate or acquiesce in the public disclosure of, the names and addresses of applicants for and recipients of public assistance and care except as expressly permitted by subdivision four. If such firm or organization shall, after giving such assurance, publicly disclose, or participate or acquiesce in the public disclosure of, the names and addresses of applicants for or recipients of public assistance and care except as expressly permitted by subdivision four, then such firm or organization shall be deemed to have violated this section

and such violation shall constitute a misdemeanor. As used herein a news disseminating firm or organization shall mean and include: a newspaper; a newspaper service association or agency; a magazine; a radio or television station or system; a motion picture news agency.

- 2. All communications and information relating to a person receiving public assistance or care obtained by any social services official, service officer, or employee in the course of his or her work shall be considered confidential and, except as otherwise provided in this section, shall be disclosed only to the commissioner, or his or her authorized representative, the commissioner of labor, or his or her authorized representative, the commissioner of health, or his or her authorized representative, the welfare inspector general, or his or her authorized representative, the county board of supervisors, city council, town board or other board or body authorized and required to appropriate funds for public assistance and care in and for such county, city or town or its authorized representative or, by authority of the county, city or town social services official, to a person or agency considered entitled to such information. Nothing herein shall preclude a social services official from reporting to an appropriate agency or official, including law enforcement agencies or officials, known or suspected instances of physical or mental injury, sexual abuse or exploitation, sexual contact with a minor or negligent treatment or maltreatment of a child of which the official becomes aware in the administration of public assistance and care nor shall it preclude communication with the federal immigration and naturalization service regarding the immigration status of any individual.
- 5. Health Information Portability and Accountability Act (HIPAA)
- 6. NYS Social Services law Sec 367(b) and 369(4)

By haphazardly disposing of highly confidential documents your Administration has disclosed confidential information of many Erie County residents, you should have reported this some time ago to the State of New York, the Federal government and Erie County taxpayers. Please inform the Erie County Office of Comptroller exactly how and when DSS is reporting this security breach to the State of New York, Federal government and Erie County Taxpayers.

We will keep you informed on the progress of our audit of Temporary Assistance and when our work is complete.

Sincerely,

Stefan I. Mychailiw

Erie County Comptroller

CC: Erie County Legislature

Erie County Fiscal Stability Authority Erie County Attorney Michael Siragusa

Carol Dankert, Commissioner of Social Services

Tobe, Richard

From:

Hibit, Jennifer

Sent:

Monday, May 20, 2013 8:38 AM

To:

Tobe, Richard

Subject:

FW: Confidental records

Importance:

High

This went to all commissioners and department heads...I will gather all responses and share with you.

Jennifer Hibit | Chief of Staff to the Erie County Executive Erie County | Office of the County Executive 95 Franklin St., 1600 | Buffalo, NY 14202 P:(716) 858 2919 | F:(716) 858 8411 Jennifer Hibitsderie gov

From: Hibit, Jennifer

Sent: Monday, May 20, 2013 8:38 AM

To: Hibit, Jennifer **Cc:** Tobe, Richard

Subject: Confidental records

Importance: High

In order to properly and fully comply with the laws regarding the protection of confidential client records, it is necessary for the administration to know if you are aware of any improper disclosure of confidential information that has occurred accident or intentionally. Please survey your staff as appropriate and reply to me no later than Wednesday May 22, 2013. You may limit your search to any disclosures that have taken place over since January 1, 2012.

If there has been no disclosure, please advise.

If there have been any disclosures, please provide the details including the name of the client and the information that has been disclosed.

Thank you.

Jennifer Hibit | Chief of Staff to the Erie County Executive Erie County | Office of the County Executive 95 Franklin St., 1600 | Buffalo, NY 14202 P:(716) 858-2919 | F:(716) 858-8411